#### **Public Document Pack**

# Safer Stronger Communities Select Committee Agenda

Tuesday, 30 April 2019 **7.00 pm**, Committee Room 4 - Civic Suite Civic Suite
Lewisham Town Hall
London SE6 4RU

For more information contact: Katie Wood - 0208 3149446

This meeting is an open meeting and all items on the agenda may be audio recorded and/or filmed.

#### Part 1

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# Safer Stronger Communities Select Committee Members

Members of the committee, listed below, are summoned to attend the meeting to be held on Tuesday, 30 April 2019.

Janet Senior, Acting Chief Executive Thursday, 18 April 2019

Councillor Juliet Campbell (Chair)
Councillor James Rathbone (Vice-Chair)
Councillor Liam Curran
Councillor Sophie Davis
Councillor Carl Handley
Councillor Jim Mallory
Councillor Stephen Penfold
Councillor Eva Stamirowski
Councillor James-J Walsh
Councillor Bill Brown (ex-Officio)
Councillor Sakina Sheikh (ex-Officio)

# Agenda Item 1

SAFER STRONGER COMMUNITIES SELECT COMMITTEE								
Report Title Confirmation of Chair & Vice Chair of the Safer Stronger Communities Select Committee								
Ward		Item:	1					
Contributors	Contributors Acting Chief Executive (Head of Business & Committee)							
Class	Part 1 Date: 3		30 April 2019					

#### 1. Summary

Further to the Annual General Meeting of Council on 3 April 2019, this report informs the Select Committee of the appointment of a Chair and Vice Chair of the Safer Stronger Communities Select Committee.

#### 2. Purpose of the Report

To issue directions to the Select Committee regarding the election of their Chair and Vice Chair.

#### 3. Recommendations

The Select Committee is recommended to:

- (i) Confirm the election of Councillor Juliet Campbell as Chair of the Safer Stronger Communities Select Committee
- (ii) Confirm the election of Councillor James Rathbone as Vice Chair of the Safer Stronger Communities Select Committee

#### 4. Background

- 4.1 On 3 April 2019, the Annual General Meeting of the Council considered a report setting out an allocation of seats on committees to political groups on the Council in compliance with the requirements of the Local Government and Housing Act 1989.
- 4.2 The constitutional allocation for both chairs and vice chairs of select committees is:

Labour: 6

#### 5. Financial Implications

5.1 There are no financial implications arising from this report.

#### 6. Legal Implications

6.1 Select Committees are obliged to act in accordance with the Council's Constitution.

#### **BACKGROUND PAPERS**

Council AGM Agenda papers 3 April 2019 – available on the Council website <a href="here">here</a> or on request from Kevin Flaherty, Business and Committee manager (020 8314 9327)

If you have any queries on this report, please contact Katie Wood, Scrutiny Manager (020 8314 9446)

# MINUTES OF THE SAFER STRONGER COMMUNITIES SELECT COMMITTEE

Tuesday, 12 March 2019 at 6.30 pm

PRESENT: Councillors Pauline Morrison (Chair), James Rathbone (Vice-Chair), Tauseef Anwar, Sophie Davis, Colin Elliott and Sakina Sheikh and Juliet Campbell

APOLOGIES: Councillors Alex Feis-Bryce and Sue Hordijenko

ALSO PRESENT: Councillor Jonathan Slater (Cabinet Member for Community Sector), Councillor James-J Walsh, Paul Aladenika (Service Group Manager, Policy Development and Analytical Insight), Aileen Buckton (Executive Director for Community Services) (London Borough of Lewisham), Winston Castello (Community Enterprise Manager), Gary Connors (Crime Reduction Service Manager), James Lee (Service Manager, Inclusion and Prevention and Head of Cultural and Community Development), Geeta Subramaniam-Mooney (Head of Public Protection and Safety) and Katie Wood (Scrutiny Manager)

#### 1. Minutes of the meeting held on 4 February 2019

#### 1.1 **RESOLVED**:

That the minutes of the meeting held on the 4<sup>th</sup> February be amended to include all Councillors who attended the meeting as guests.

#### 2. Declarations of interest

- 2.1 Cllr Sophie Davis declared a pecuniary interest in item 9 as she worked for the Behavioural Insights Team and the Metropolitan Police and MOPAC were clients of the organisation.
- 2.2 Councillor Colin Elliott declared a pecuniary interest in item 9 as he was a Community Assessor for the Metropolitan Police.
- 2.3 Councillor Pauline Morrison declared a personal interest in item 6 and 7 as she was Chair of an organisation in receipt of money from the Main Grants Programme and Chair of Crofton Park Ward Assembly.
- 2.4 Councillor James Rathbone declared a personal interest in item 6 and 7 as he was a trustee of Lee Green Lives and a member of Lewisham Citizens Advice Bureau and Voluntary Action Lewisham.

#### 3. Response to Referrals from this Committee

3.1 There were no responses to referrals considered at this meeting.

#### 4. Provision for the LGBT+ Community in Lewisham - 6 month update

- 4.1 Councillor Morrison invited Councillor Walsh to speak on this item.
- 4.2 Paul Aladenika, Service Group Manager, Policy Development. introduced the report to the Committee. During the discussion that followed, the following key points were raised:
  - The report included updates from July 2018 and current updates where available.
  - The Council had now delivered a number of important milestones as a response to the review. In particular the "Pride in Practice" which would see staff in 50 frontline Healthcare services being trained to a standard to meet this award.
  - No Equalities Champion had been nominated to date and there were other areas where there were still outstanding actions.
  - The recommendations and actions arising from the Safer Stronger Communities Select Committee's Review were an important part of the programme of work for the Corporate Equalities Board chaired by Aileen Buckton. Regular updates could be provided to the Committee.
  - The baseline data on the LGBT community in Lewisham was still not in the Corporate Equalities Strategy (CES) and more work could be done on this. This was discussed further during the item on the Comprehensive Equalities Scheme Annual Review where this was raised as an area of work across protected characteristics.
  - There would be consultation and engagement sessions on the new CES. Work would also be done through the Joint Strategic Needs Assessment processes too.
  - It would be useful for the committee to hear more about the research being undertaken into the Trans community.

That the report be noted. (see also item 11 for referral on this matter)

#### 5. Comprehensive Equalities Scheme Annual Review

- 5.1 Paul Aladenika, Service Group Manager, Policy Development, presented the report to the committee. During the presentation and discussion the following key points were noted:
  - The Council had had the same equalities objectives since 2012.
     Over the next 12 months, work would be undertaken in conjunction with key stake holders and the local community to help create a new set of objectives for preparation of the new equalities scheme for 2020 2024.
  - Data quality and availability would continue to be a key issue; looking at how the Council could improve data and encourage people to share data where necessary was important.

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- Since the introduction of the Equalities Act in 2010, there had been some challenges in obtaining data particularly around some of the "newer" protected characteristics.
- Rethinking how to communicate why people needed to provide their data was important to help ensure the Council had better data about service users and residents.

That the report be noted.

#### 6. Local Assemblies Annual Review

- 6.1 James Lee, Head of Service, Culture and Community Development and Winston Castello, Community Development Manager, presented the report to the Committee. During the discussion that followed, the following key point was noted:
  - The case studies in the report were to give examples of the type of projects funded and work undertaken by the Local Assemblies.

#### 6.2 **RESOLVED**:

That the report be noted.

#### 7. Main Grants Programme

- 7.1 James Lee, Head of Service, Culture and Community Development, presented the report to the Committee. During the discussion that followed, the following key points were noted:
  - The appeals process for the applications was still live at the time of the meeting.
  - There were no bids received from organisations to undertake the
    work around disabilities following the closure of Lewisham Disability
    Coalition. The funding had been held for when a group/s had been
    identified or came forward who could provide some of these
    services. This was therefore showing as an underspend until that
    had happened.
  - The recommendations for the grants totalled £2,562,102. Appendix 1
    of the report would be amended prior to Mayor and Cabinet to
    ensure it was clear regarding the Better Care Fund funding for Age
    UK Lewisham and Southwark which did not form part of the Main
    Grants allocations.
  - Monitoring and governance was important. Members of the Committee heard that the formal monitoring process was the same regardless of the size of the grant received, however in practice communication between organisations receiving larger grants was much more substantial.

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- The governance structure of organisations could be monitored but it would not be appropriate for the Council to dictate how organisations should be governed.
- The Council offered a range of support during and prior to the grants application process including workshops and telephone support to help groups who were interested in submitting applications.
- Funding from the Main Grants Programme for refugee groups had increased overall despite the overall reductions to the available funding. Difficult decisions sometimes had to be made as to which specific organisations to fund where proposals were similar.
- Previously the appeals process had been challenging for some organisations. Changes had been made to ensure the guidance and process was clear.
- £35,000 was specifically put aside for a bid around funding for a group providing coordination and advocacy for disabilities groups. There was also an additional £15,000 available as a contingency should there be a specific proposal where there was a need for more money.
- Learning from past experiences was important in terms of governance, monitoring and the overall process.
- The Advice Lewisham Partnership was taking on the immediate advisory role that had previously been delivered by Lewisham Disability Coalition.
- The Council was looking at setting up an Accessibility Coalition working with stakeholders and the local community.

That the report be noted. (see also item 11 for referral on this matter)

#### 8. Youth Offending Service Action Plan

- 8.1 Geeta Subramaniam-Mooney, Head of Public Protection and Safety, introduced the report to the Committee. During the discussion that followed, the following key points were raised:
  - A member of the Committee requested clarification as to how the Council knew the improvements were due to the changes in approach in the YOS and what evidence there was to show this conclusively. The Committee heard that the Council was working with academic partners to look at the processes which would help to ensure there was clear evidence and academic rigour behind the changes of approach.
  - The reduction in first time entrants was linked to the use of out of court diversions. Lewisham had triage in place, interventions, and was focussed on developing pathways into other services. The approach was also to work with families extensively and to work with the young person building relationships. There was a thematic HMIP report that was done nationally which could be shared with the Committee.

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- Restorative justice conferencing was an important approach in specific cases. The YOS generally focused on a "restorative approach" which was about the overall language and approach not just about a conference recognising the impact on the victim but without necessarily having face to face contact. An emphasis on taking responsibility but without "blame and shame" culture.
- The YOS received positive feedback from staff, families and young people on their work and the new approach.
- Visits to the Youth Offending Service could be organised for members of the Committee.

That the report be noted.

# 9. The impact of the Prevent Strategy and "Stop and Search" policy on community relations

- 9.1 Councillors Sophie Davis and Colin Elliott left the room as they had prejudicial interests in this item.
- 9.2 Katie Wood, Scrutiny Manager introduced the report to the Committee. The following key points were noted during the discussion.
  - The Chair tabled a list of possible themes for recommendations. This will be included in the agenda documentation pack.
  - The Committee agreed a five minute break at 7.55pm until 8pm.
  - The Prevent training attended by Councillor Sheikh on 24 January 2019 should be included in the list of evidence gathering at paragraph 3.4.
  - Paragraph 6.18 of the report should include the addition "perpetuating anti-Islam or Islamaphobic narratives."
  - In should be made clear that "Disproportionality" in the context of the recommendation listed on the tabled item was referring to disproportionality of Black, Asian and Minority Ethnic men and boys.
  - Any referral including reference to the "quality" of the interaction in terms of stop and search should refer to the impact on the young person, on the community in general, and on good community-Police relations.
  - The recommendation tabled regarding the lack of available data on the Prevent strategy should include an additional line stating: "A lack of local data limits our ability to scrutinise locally and assess whether the Prevent strategy affects certain communities disproportionately".
  - Enabling anonymous feedback from teachers on Prevent could be a
    possible recommendation. Following discussion on this, committee
    members agreed that this was not necessary as the forms were
    already anonymous.
  - A possible recommendation around mirroring the National review into Prevent was put forward. Following discussion on this, it was agreed that once the terms of reference of the national review were

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- agreed the Committee should consider them at a future meeting to decide whether they wish to look into this further. This would be highlighted in the work programme report for the first meeting of Safer Stronger of the next municipal year and specifically request an officer update on the national review.
- A discussion was held around highlighting the work of KIKit as part of
  the recommendations. It was agreed that the recommendation would
  stand but removing the specific reference to any particular
  organisation. The referral would therefore note that the committee
  wished to request that the Mayor and Cabinet: "explore the benefits
  of community based referral pathways that allow issues to be dealt
  with by trusted individuals with the confidence of the community."
  The importance of increased community dialogue should also be
  referenced.
- Members of the Committee stressed that the young people from whom they had heard were not against stop and search in principle but were concerned about unfair targeting and young people having very negative experiences of stop and search. There also appeared to be some inherited generational mistrust of the Police. The recommendation around working with young people and the Police should include these details as background and specifically include reference to working in Primary Schools as referenced by some of the young people who gave evidence at different forums to the Committee.
- The importance of unconscious bias training was stressed and that this should be an on-going part of Police training and delivered to frontline staff and the importance of this as an issue for all Londoners should be stressed. A recommendation should be made that the Mayor write to the Chief Superintendent of the South East Borough Command Unit requesting this.
- An additional recommendation should be made requesting the Mayor request to the Chief Superintendent of the South East Borough Command Unit (BCU) that Members of Safer Stronger Communities Select Committee be allowed to better understand through the appropriate mechanism, how the unconscious bias training is delivered.
- An additional recommendation for more information on the intelligence gathering process for section 60s to ensure there was no in-built bias at the pre-decision stage was discussed. This was agreed by the Committee.
- A recommendation around increasing preventative work with young people and community groups to avoid section 60's being enacted was raised. This could be added to the third recommendation on the tabled document. This was agreed by the Committee.
- A concern was raised regarding the idea of complaints being recorded at the time of the search. The recommendation tabled would be amended to say "Alternative ways to consider complaints needed to be identified." The recommendation would request the Mayor write to the Chief Superintendent of the South East BCU.

- An additional recommendation was requested regarding LBL facilitating and supporting young people to make complaints through a third party mechanism.
- The sixth recommendation on the tabled document should be amended to remove reference to complaints being made "at the time of the search". The recommendation should request that the Mayor write to the Chief Superintendent of the South East BCU.

That the tabled recommendations as tabled, discussed and amended, be agreed and included in the final report to Mayor and Cabinet.

#### 10. Select Committee work programme

- 10.1 Katie Wood, Scrutiny Manager, introduced the report to the Committee. In the discussion that followed, the following key points were raised:
  - A suggestion would be put forward for next year's work programme that the Committee receive updates on the work of the Corporate Equalities Board. This would include updates on the work to be undertaken in conjunction with key stake holders and the local community helping to create a new set of objectives for preparation of the new equalities scheme for 2020 - 2024.
  - Concerns were raised about the Equalities Impact Assessments on reports to the Committee.
  - A potential review for the next year's work programme was suggested on Equalities and the way it was implemented and embedded across Lewisham Council. This could look at the Council's legal obligations and examples of best practice. This could also look at organisations that were being funded by the Council.
  - The National review on Prevent should be put forward as a possible item for next year's work programme.
  - Standing orders were suspended at 8.55pm.

#### 10.2 **RESOLVED**:

That the above suggestions be included on the Committee's work programme report for the first meeting of the new municipal year.

#### 11. Items to be referred to Mayor and Cabinet

#### 11.1 RESOLVED:

That the following referrals be made to Mayor and Cabinet:

RE: Item 4 - "Provision for the LGBT+ Community in Lewisham: 6-month update"

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1) The Committee noted that recommendation 8 of their in-depth review recommended that "an elected member be appointed Council Lead/Champion for each protected characteristic under the 2010 Equalities Act". The Committee were informed in the initial response to their recommendations in July 2018, that "The Mayor will appoint a Member Champion for Equalities at the next Full Council meeting who would work alongside the Cabinet Lead for Equalities". The Committee noted that this had still not been done and therefore recommended the following:

That the Mayor agree that a Member Champion for Equalities should be appointed at the next meeting of Full Council and ensure this is on the agenda for the meeting.

#### RE: Item 7 "Main Grants Programme"

2) The Committee decided to make a referral to the Mayor and Cabinet requesting that the monitoring be amended to include the following:

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That Organisations recommended for funding in excess of one-hundred thousand pounds (£100,000) be subject to more rigorous monitoring and scrutiny requirements, with note of critical indicators, including a review of their current governance arrangements, and that confirmation of funding be subject to this.

Chair:	
Date:	

The meeting ended at 9.10 pm

Safer Stronger Communities Select Committee						
Title Declaration of interests						
Contributor	Chief Executive		Item 3			
Class	Part 1 (open)	30 April 2019				

#### **Declaration of interests**

Members are asked to declare any personal interest they have in any item on the agenda.

#### 1. Personal interests

There are three types of personal interest referred to in the Council's Member Code of Conduct:

- (1) Disclosable pecuniary interests
- (2) Other registerable interests
- (3) Non-registerable interests

#### 2. Disclosable pecuniary interests are defined by regulation as:-

- (a) Employment, trade, profession or vocation of a relevant person\* for profit or gain
- (b) Sponsorship –payment or provision of any other financial benefit (other than by the Council) within the 12 months prior to giving notice for inclusion in the register in respect of expenses incurred by you in carrying out duties as a member or towards your election expenses (including payment or financial benefit from a Trade Union).
- (c) <u>Undischarged contracts</u> between a relevant person\* (or a firm in which they are a partner or a body corporate in which they are a director, or in the securities of which they have a beneficial interest) and the Council for goods, services or works.
- (d) <u>Beneficial interests in land</u> in the borough.
- (e) Licence to occupy land in the borough for one month or more.
- (f) <u>Corporate tenancies</u> any tenancy, where to the member's knowledge, the Council is landlord and the tenant is a firm in which the relevant person\* is a partner, a body corporate in which they are a director, or in the securities of which they have a beneficial interest.
- (g) Beneficial interest in securities of a body where:
  - (a) that body to the member's knowledge has a place of business or land in the borough;

#### (b) and either

- (i) the total nominal value of the securities exceeds £25,000 or 1/100 of the total issued share capital of that body; or
- (ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which the relevant person\* has a beneficial interest exceeds 1/100 of the total issued share capital of that class.

#### 3. Other registerable interests

The Lewisham Member Code of Conduct requires members also to register the following interests:-

- (a) Membership or position of control or management in a body to which you were appointed or nominated by the Council
- (b) Any body exercising functions of a public nature or directed to charitable purposes, or whose principal purposes include the influence of public opinion or policy, including any political party
- (c) Any person from whom you have received a gift or hospitality with an estimated value of at least £25

#### 4. Non registerable interests

Occasions may arise when a matter under consideration would or would be likely to affect the wellbeing of a member, their family, friend or close associate more than it would affect the wellbeing of those in the local area generally, but which is not required to be registered in the Register of Members' Interests (for example a matter concerning the closure of a school at which a Member's child attends).

#### 5. Declaration and Impact of interest on members' participation

- (a) Where a member has any registerable interest in a matter and they are present at a meeting at which that matter is to be discussed, they must declare the nature of the interest at the earliest opportunity and in any event before the matter is considered. The declaration will be recorded in the minutes of the meeting. If the matter is a disclosable pecuniary interest the member must take not part in consideration of the matter and withdraw from the room before it is considered. They must not seek improperly to influence the decision in any way. Failure to declare such an interest which has not already been entered in the Register of Members' Interests, or participation where such an interest exists, is liable to prosecution and on conviction carries a fine of up to £5000
- (b) Where a member has a registerable interest which falls short of a disclosable pecuniary interest they must still declare the nature of the interest to the meeting at the earliest opportunity and in any event before the matter is considered, but they may stay in the room, participate in

<sup>\*</sup>A relevant person is the member, their spouse or civil partner, or a person with whom they live as spouse or civil partner.

consideration of the matter and vote on it unless paragraph (c) below applies.

- (c) Where a member has a registerable interest which falls short of a disclosable pecuniary interest, the member must consider whether a reasonable member of the public in possession of the facts would think that their interest is so significant that it would be likely to impair the member's judgement of the public interest. If so, the member must withdraw and take no part in consideration of the matter nor seek to influence the outcome improperly.
- (d) If a non-registerable interest arises which affects the wellbeing of a member, their, family, friend or close associate more than it would affect those in the local area generally, then the provisions relating to the declarations of interest and withdrawal apply as if it were a registerable interest.
- (e) Decisions relating to declarations of interests are for the member's personal judgement, though in cases of doubt they may wish to seek the advice of the Monitoring Officer.

#### 6. Sensitive information

There are special provisions relating to sensitive interests. These are interests the disclosure of which would be likely to expose the member to risk of violence or intimidation where the Monitoring Officer has agreed that such interest need not be registered. Members with such an interest are referred to the Code and advised to seek advice from the Monitoring Officer in advance.

#### 7. Exempt categories

There are exemptions to these provisions allowing members to participate in decisions notwithstanding interests that would otherwise prevent them doing so. These include:-

- (a) Housing holding a tenancy or lease with the Council unless the matter relates to your particular tenancy or lease; (subject to arrears exception)
- (b) School meals, school transport and travelling expenses; if you are a parent or guardian of a child in full time education, or a school governor unless the matter relates particularly to the school your child attends or of which you are a governor;
- (c) Statutory sick pay; if you are in receipt
- (d) Allowances, payment or indemnity for members
- (e) Ceremonial honours for members
- (f) Setting Council Tax or precept (subject to arrears exception)



	Safer Stronger Communities Select Committee						
Title Select Committee work programme 2019-20							
Contributor	Scrutiny Manager	Item 5					
Class	Part 1 (open)	30 April 2019					

#### 1. Purpose

1.1. To ask members to agree an annual work programme for the select committee.

#### 2. Summary

#### 2.1. This report:

- Provides a summary of the committee's work in 2018-19
- Provides the context for setting the 2019-20 work programme
- · Asks members to agree on priorities for the 2019-20 municipal year
- Sets out the process for Business Panel approval of the work programme
- Sets out how the work programme can be monitored and developed

#### 3. Recommendations

- 3.1. The Select Committee is asked to:
  - Note the meeting dates and committee terms of reference
  - Note the key decision plan at appendix F
  - Consider the provisional work programme at appendix B
  - · Consider additional items for the work programme
  - Consider opportunities for public participation
  - Agree a work programme for 2019-20
  - Ensure the work programme is manageable within the number of scheduled meetings and time available at each meeting.

#### 4. Meeting dates

- 4.1. The meeting dates below were agreed at the Council AGM on 3 April 2019:
  - Tuesday 30 April 2019
  - Wednesday 22 May 2019
  - Tuesday 16 July 2019
  - Thursday 12 September 2019
  - Wednesday 9 October 2019
  - Tuesday 26 November 2019
  - Thursday 16 January 2020
  - Wednesday 4 March 2020

#### 5. The role of the select committee

- 5.1. The Safer Stronger Communities Select Committee has a responsibility for reviewing and developing policy in relation to crime and disorder, equality of opportunity within the borough and community development and the voluntary sector, as well as holding decision makers to account and monitoring the Council's performance. Throughout the course of this administration, the Committee has allocated time to respond to emerging issues and to review issues in depth.
- 5.2. To ensure the effective scrutiny of issues, the Committee can invite expert witnesses to provide evidence to the Committee on specific topics. While many witnesses welcome the chance to speak to the Committee, they are not obliged to attend (as opposed to officers of the Council and decision makers).
- 5.3. The Committee's full terms of reference are set out in appendix A.

#### 6. Provisional 2019-20 work programme

- 6.1. The scrutiny manager has drafted a provisional work programme for the committee to consider (see appendix B).
- 6.2. The provisional work programme currently includes:
  - items suggested by the committee in the previous year
  - items suggested by council officers
  - · items suggested by the Chair
  - issues arising as a result of previous scrutiny
  - items the committee is required to consider by its terms of reference
- 6.3. The committee should also give consideration to:
  - issues of importance to Local Assemblies (appendix C)
  - decisions due to be made by Mayor and Cabinet (appendix F)
  - issues suggested by members of the public (see paragraph 8.10)
- 6.4. Suggestions made by the committee at the last meeting of 2018-19
  - New Comprehensive Equalities Scheme 2020-24
     A suggestion was put forward that the Committee receive updates on the work of the Corporate Equalities Board. This would include updates on the work being undertaken in conjunction with key stakeholders and the local community helping to create a new set of objectives for preparation of the new equalities scheme for 2020 2024.
  - In-depth review on Equalities
     A potential review for the next year's work programme was suggested at the meeting of Safer Stronger on 12<sup>th</sup> March 2019. Committee members suggested including looking at the way it was implemented and embedded

across Lewisham Council including the Council's legal obligations and examples of best practice.

#### 6.5 Suggestions made by the new Chair

Councillor Campbell has made the following suggestions for inclusion in the work programme:

- Public Health Approach to reducing violence
- Disability Provision in Lewisham
- Question and Answer session with Cabinet Member for Safer Communities

#### 6.6 Suggestions from officers in view of forthcoming developments

Violence Against Women and Girls

The Council will be carrying out a review of the partnership service. Safer Stronger Communities Select Committee could contribute to the review of this prior to a decision by Mayor and Cabinet.

Youth Offending Service – Monitoring progress against Action Plan

The Committee would have the opportunity to challenge and monitor progress against the action plan.

Refugee Resettlement Programme

The Committee would have the opportunity to hear about the programme and feed into any future consultations.

#### 6.7 <u>Issues arising as a result of previous scrutiny</u>

- Stop and Search and Prevent In-depth review response and six-month update
- A visit with staff to the Lewisham Youth Offending Service
- Prevent National Review
   The possibility of the Committee looking at the National review on Prevent was suggested at the meeting of Safer Stronger on 12 March 2019. The dates and timescales of this National review have not yet been set.

#### 6.8 Items the committee can consider by virtue of its terms of reference

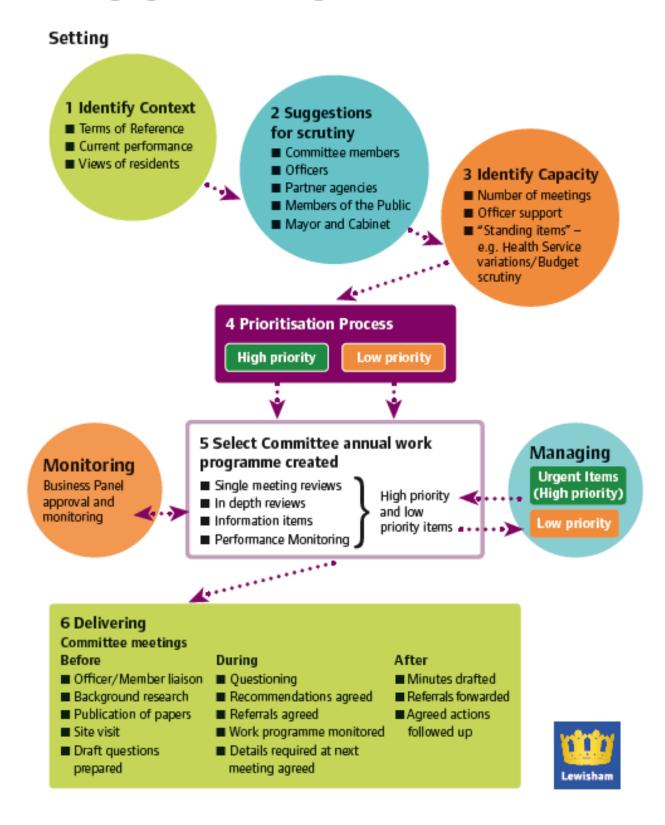
- Local Police and Fire Service Update
- Safer Lewisham Plan
- Council's Employment Profile
- Staff Survey Results

- Library and Information Service Annual Report
- Comprehensive Equalities Scheme Annual Report
- National Probation Service and Community Rehabilitation Company.
- Local Assemblies Annual Report
- Budget cuts proposals relating to the committee's areas\*

\*The council continues to identify areas from which it will deliver significant budget reductions in order to agree a balanced budget, as required by legislation. Officers have committed to regular interactions with Members in order to facilitate the effective scrutiny of specific proposals. The committee will need to retain capacity in its work programme to consider these as is necessary.

- 6.9 It is for the committee to consider the provisional work programme and agree any additional items it would like to include.
- 6.10 The flowchart below (available on the Members Information Site) and following section set out further guidance on the steps involved in setting, monitoring, managing and delivering the work programme:

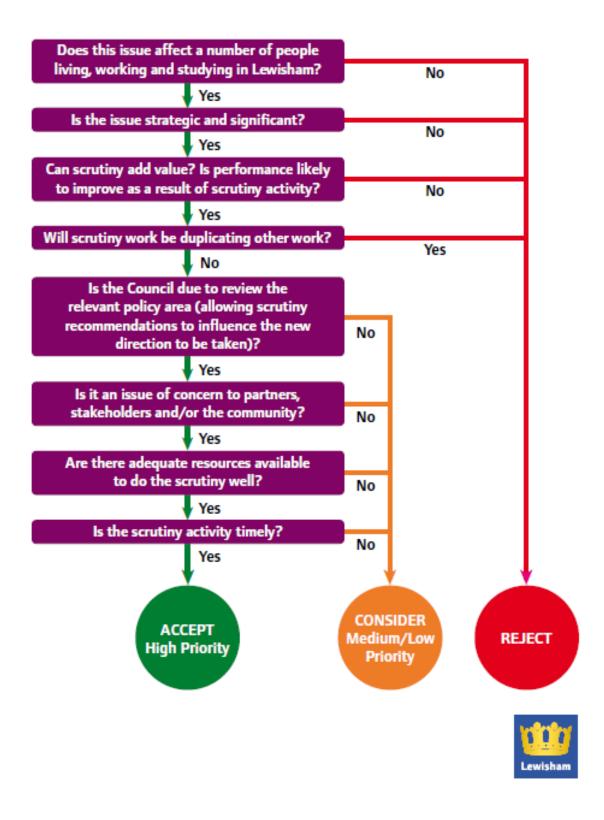
# Work Programme: Setting, monitoring, managing and delivering



#### 7 Deciding on items to add to the work programme

- 7.1 When deciding on items to include in the work programme, the committee should consider:
  - the key services, programmes and projects within the committee's remit
  - the criteria for selecting and prioritising topics (see flowchart below)
  - suggestions already put forward (see paras 6.4 to 6.6)
  - items committee required to consider by its terms of reference (para 6.7)
  - the capacity for additional items (see paras 10.5 to 10.8 below)
- 7.2 Prioritising potential work programme items helps the committee to decide which items to include and which items it could potentially remove from its work programme if it decides to take any urgent high-priority issues over the course of the year.
- 7.3 It may help to designate items as either high or medium priority. Low priority items should not be included on the work programme.
- 7.4 The flowchart below (available from the Members Information Site) provides guidance on prioritising topics for scrutiny:

# Scrutiny work programme - prioritisation process



#### 8 Different types of scrutiny

- 8.1 Scrutiny can be carried out in a number of ways and it is important to consider which type of scrutiny is the most appropriate and proportionate for each item on the work programme.
- 8.2 Some issues may only require a briefing report for information and will not need to be considered at a formal committee meeting, while others may require more detailed analysis and questioning of a particular issue with input from stakeholders.
- 8.3 Some of the main ways of carrying out scrutiny are described below.
- 8.4 The committee should also note the comments submitted by scrutiny to the council's *Local Democracy Review* on how scrutiny can be even more effective, participative and open. Ideas and suggestions included:
  - Focusing on fewer issues more closely linked to council priorities
  - Formal questioning of cabinet members at committee meetings
  - More engagement with the public outside of formal meetings
  - Individual scrutiny members leading on defined topic areas
  - · Contributing to new policy proposals at an early stage

#### 8.5 Standard items

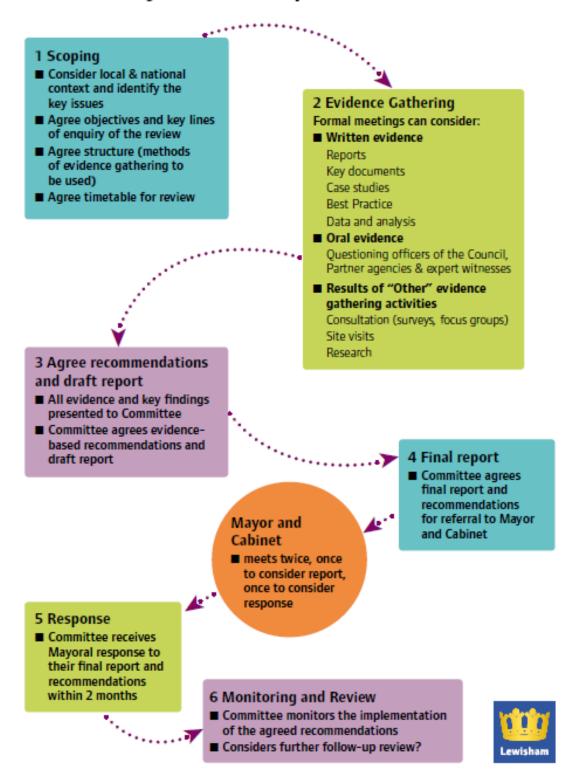
- 8.6 The majority of work programme items tend to be standard items, where scrutiny is carried out as part of a single meeting and members:
  - agree what information and analysis they wish to receive
  - receive a report presenting that information and analysis
  - ask questions of the presenting officer or quest
  - agree, following discussion of the report, whether the committee will make any recommendations or receive further information.

#### 8.7 In-depth reviews

- 8.8 For issues that require more detailed analysis and more extensive evidence gathering, the committee may decide to carry out an in-depth review over a series of meetings.
- 8.9 The committee can use a range of methods to investigate and gather evidence as part of an in-depth review. This includes:
  - inviting expert witnesses and specialists to meetings
  - consulting relevant sections of the community
  - requesting specific information and analysis from council officers
  - individual members participating in meetings, events and visits and reporting back to the committee

- 8.10 In order to increase public participation in scrutiny, the committee may also decide to ask members of the public to contribute to in-depth reviews by submitting evidence via the council website: *Open Overview and Scrutiny Investigations*. This is a new tool available to scrutiny committees.
- 8.11 It is important to note that evidence gathering as part of an in-depth review can take place outside of the formal committee meeting setting. In previous years scrutiny committees have:
  - carried out visits and fact-finding trips
  - consulted with local resident and special interest groups
  - asked individual members to report on a specific issue
- 8.12 In-depth reviews usually take place over at least four meetings:
  - Meeting 1 scoping and planning the review
  - Meetings 2 to 3 evidence gathering
  - Meeting 4 agreeing draft report and recommendations
  - Report sent to Mayor and Cabinet for consideration and response
- 8.13 If the committee would like to designate one of its work programme items as an in-depth review, this should be done at the first meeting of the municipal year to allow sufficient time to carry out the review. A scoping paper for the review will then be prepared for a subsequent meeting.
- 8.14 The flowchart below (available on the Members Information Site) sets out more information on the different stages involved in scoping and carrying out an in-depth review:

### How to carry out an in-depth review



#### Different types of scrutiny (continued...)

#### 8.15 Single-meeting reviews

8.16 A more concise review where evidence is collected at one meeting and a brief report with recommendations produced for the next meeting. This approach allows a quicker turnaround for recommendations.

#### 8.17 Policy development

- 8.18 This usually takes place when the council is due to renew a particular policy. Scrutiny might consider the options available and officer recommendations before a decision is made by Mayor and Cabinet.
- 8.19 It is important that select committees are engaged at an early enough stage to be able to actively influence and contribute to the new policy.
- 8.20 For example, in the past year the committee has scrutinised the development of Lambeth, Southwark & Lewisham Sexual and Reproductive Health Strategy for 2019-2024.

#### 8.21 Performance monitoring

- 8.22 Scrutiny regularly uses performance information and data to examine the effectiveness of specific council services. This includes assessing the delivery of a particular project against a set timescale.
- 8.23 For example, in the past year the committee has monitored the performance of the council's adult learning service as well as local NHS trusts.

#### 8.24 <u>Information items</u>

- 8.25 Some potential work programme items might be low priority and may only require a briefing report to be produced for the committee to note. There is no provision for discussion of information items. Information items can be circulated to committee members by email and questions can be put to the report author for a written response.
- 8.26 The council's *guide to overview and scrutiny* (available from the Members Information Site) provides further information on carrying out scrutiny.

#### 9 The committee's work in 2018-19

9.1 An overview of the issues considered by the committee over 2018-19 is set out below. Members are asked to take this into consideration when setting the work programme for the coming year.

#### **Stop and Search and Prevent**

The Committee carried out an in-depth review looking at Prevent and Stop and Search and community relations. The Committee spent a considerable amount of its time receiving evidence and attending visits and community events on this topic. The Committee's final report made a number of recommendations and was considered at Mayor and Cabinet on the 24<sup>th</sup> April 2019. The Mayor's response will be due at Committee in July.

#### **Provision for the LGBT+ Community**

Following the Committee's in-depth review as part of the 2017/18 work programme; the Committee received an initial response from the Mayor and six-month update looking at the progress on the Committee's recommendations.

#### **Police and Fire Service Update**

The Committee received regular updates from the Police and Fire Service and found these a good opportunity to hear more about local challenges and question and challenge the respective Borough Commanders.

#### **Main Grants Programme**

This was looked at in detail by the Committee as the Main Grants Programme 2019-22 was implemented. The Committee considered the consultation process as an early stage as well as looking at the grant allocations. The Committee made a number of referrals on this over the course of the municipal year.

#### Council's Employment Profile

The Committee has continued to look at this as part of its work programme focussing strongly on the equalities aspects. The Committee made a referral to Mayor and Cabinet and were responsible for highlighting where there was inaccurate data and ensuring this was corrected.

The Committee has continued to look at a number of other key areas as part of its terms of reference including a focus on: The Safe Lewisham Plan; the Libraries Annual Report; the Local Assemblies Annual Report; and the Comprehensive Equalities Scheme.

#### Referrals to Mayor and Cabinet

9.2 Scrutiny committees have the option to refer their views on a particular item to Mayor and Cabinet in the form of a formal "referral". The Chair or a nominated

- member of the committee can attend Mayor and Cabinet to present the referral and add additional context to the committee's views.
- 9.3 Mayor and Cabinet are required by the council's constitution to provide a response to a referral within two months. The relevant Cabinet Member or senior officer may attend the committee meeting at which the response is due to be considered in order to present the response and answer questions.
- 9.4 The committee's previous referrals can be viewed on the council's website.

#### 10 Approving, monitoring and managing the work programme

- 10.1 In accordance with the Overview and Scrutiny Procedure rules outlined in the Council's constitution, each select committee is required to submit their annual work programme to the Overview and Scrutiny Business Panel.
- 10.2 The Business Panel will meet in 7 May 2019 to consider provisional work programmes and agree a co-ordinated Overview and Scrutiny work programme, which avoids duplication of effort and which facilitates the effective conduct of business.
- 10.3 The work programme will be reviewed at each meeting of the committee. This allows urgent items to be added and items which are no longer a priority to be removed. Each additional item added should be considered against the priority criteria outlined in this report. If the committee agrees to add high priority items, it must also consider which medium/low priority items should be removed. There are eight meetings in this municipal year and the work programme needs to be achievable given the time available.
- 10.4 Members have previously requested additional guidance about prioritising and managing work programmes. The Council's constitution (part IV, section E) sets out the procedural rules for overview and scrutiny committees. The following issues were noted in 2014-18 as key issues:
  - the length of meetings
  - the number of items scheduled for each meeting
  - the order of items at meetings

#### Length of meetings

- 10.5 Provision is made for committee meetings to last for **two and a half hours**. If the items scheduled for the meeting are not completed within this time the committee may decide suspend the Council's standing orders in order to complete committee business. The Council's constitution also provides the option for meetings to be adjourned by the Chair until a later date (with limitations). The suspension of standing orders and any decision to adjourn a meeting are matters for members of the committee and the Chair.
- 10.6 It is suggested that if standing orders are suspended, the meeting should continue for no longer that a further 30 minutes. Once a meeting has been in

- progress for more than three hours, especially if it takes place in the evening, the concentration of participants and the meeting's effectiveness declines.
- 10.7 The length of each item at Committee meetings will vary based on a number of factors including the complexity of the subject under scrutiny; the number of issues identified by members and questions put to officers and guests.

#### The number of items scheduled for each meeting

- 10.8 It is for members of the committee to decide how many items should be scheduled for the meeting. However, giving consideration to the time available and the length of previous meetings of the committee, Members may wish to schedule three items for each meeting, leaving space available for Mayor and Cabinet responses and other urgent business.
- 10.9 The terms of reference of the committee are broad and there are many areas of service delivery and budgetary management that the committee could scrutinise. The prioritisation process set out earlier in the report is designed to help the Committee decide whether it should add items to its work programme. Where the committee identifies issues of interest that are low priority (for example if they are not due to be reviewed or if the issue has recently been reviewed by others), then members may wish to make a request to receive a briefing on the matter rather than a report at committee.

#### The order of items at meetings

- 10.10 The Council's standing orders require that the minutes of previous meetings, declarations of interest and responses to select committees from Mayor and Cabinet are considered as the first items on select committees' order of business. At the beginning of the municipal year, it is also necessary for a committee to decide on a chair and vice chair and to set a programme of business for the coming year at the earliest opportunity.
- 10.11 It has become standard practice for committees to consider items presented by guests and officers from partner organisations at the beginning of each agenda. This allows these speakers and presenters to be released from the meeting at the earliest opportunity.
- 10.12 The Committee has been asked to allocate a level of priority to each of the items on its work programme. Following the consideration of standing items and taking into account invitations to guests and external witnesses as well as the complexity and length of the reports on the agenda, work programmes are ordered by priority (high/medium).
- 10.13 The Chair is responsible for making decisions about agreeing the order of business and changing the priority of items for discussion. This is done with the agreement of the Committee where possible.

#### 11 Financial Implications

11.1 There may be financial implications arising from some of the items that will be included in the work programme (especially reviews) and these will need to be considered when preparing those items/scoping those reviews.

#### 12 Legal Implications

12.1 In accordance with the Council's Constitution, all scrutiny select committees must devise and submit a work programme to the Business Panel at the start of each municipal year.

#### 13 Equalities Implications

- 13.1 The Equality Act 2010 brought together all previous equality legislation in England, Scotland and Wales. The Act included a new public sector equality duty, replacing the separate duties relating to race, disability and gender equality. The duty came into force on 6 April 2011. It covers the following nine protected characteristics: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.
- 13.2 The Council must, in the exercise of its functions, have due regard to the need to:
  - eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Act
  - advance equality of opportunity between people who share a protected characteristic and those who do not.
  - foster good relations between people who share a protected characteristic and those who do not.
- 13.3 There may be equalities implications arising from items on the work programme and all activities undertaken by the Committee will need to give due consideration to this.

#### **Background Documents**

Lewisham Council's Constitution

#### **Appendices**

Appendix A – Committee's terms of reference

Appendix B – Provisional work programme

Appendix C – Local assembly priorities

Appendix D – Areas of the Council scrutinised by the Select Committee

Appendix E – Centre for Public Scrutiny criteria for selecting scrutiny topics

Appendix F – Notice of forthcoming executive decisions

#### Appendix A

The following roles are common to all select committees:

#### (a) General functions

To review and scrutinise decisions made and actions taken in relation to executive and non-executive functions

To make reports and recommendations to the Council or the executive, arising out of such review and scrutiny in relation to any executive or non-executive function

To make reports or recommendations to the Council and/or Executive in relation to matters affecting the area or its residents

The right to require the attendance of members and officers to answer questions includes a right to require a member to attend to answer questions on up and coming decisions

#### (b) Policy development

To assist the executive in matters of policy development by in depth analysis of strategic policy issues facing the Council for report and/or recommendation to the Executive or Council or committee as appropriate

To conduct research, community and/or other consultation in the analysis of policy options available to the Council

To liaise with other public organisations operating in the borough – both national, regional and local, to ensure that the interests of local people are enhanced by collaborative working in policy development wherever possible

#### (c) Scrutiny

To scrutinise the decisions made by and the performance of the Executive and other committees and Council officers both in relation to individual decisions made and over time

To scrutinise previous performance of the Council in relation to its policy objectives/performance targets and/or particular service areas

To question members of the Executive or appropriate committees and executive directors personally about decisions

To question members of the Executive or appropriate committees and executive directors in relation to previous performance whether generally in comparison with service plans and targets over time or in relation to particular initiatives which have been implemented

To scrutinise the performance of other public bodies in the borough and to invite them to make reports to and/or address the select committee/Business Panel and local people about their activities and performance

To question and gather evidence from any person outside the Council (with their consent)

To make recommendations to the Executive or appropriate committee and/or Council arising from the outcome of the scrutiny process

#### (d) Community representation

To promote and put into effect closer links between overview and scrutiny members and the local community

To encourage and stimulate an enhanced community representative role for overview and scrutiny members including enhanced methods of consultation with local people

To liaise with the Council's ward assemblies so that the local community might participate in the democratic process and where it considers it appropriate to seek the views of the ward assemblies on matters that affect or are likely to affect the local areas, including accepting items for the agenda of the appropriate select committee from ward assemblies.

To keep the Council's local ward assemblies under review and to make recommendations to the Executive and/or Council as to how participation in the democratic process by local people can be enhanced

To receive petitions, deputations and representations from local people and other stakeholders about areas of concern within their overview and scrutiny remit, to refer them to the Executive, appropriate committee or officer for action, with a recommendation or report if the committee considers that necessary

To consider any referral within their remit referred to it by a member under the Councillor Call for Action, and if they consider it appropriate to scrutinise decisions and/or actions taken in relation to that matter, and/or make recommendations/report to the Executive (for executive matters) or the Council (non-executive matters).

#### (e) Finance

To exercise overall responsibility for finances made available to it for use in the performance of its overview and scrutiny function.

#### (f) Work programme

As far as possible to draw up a draft annual work programme in each municipal year for consideration by the overview and scrutiny Business Panel. Once approved by the Business Panel, the relevant select committee will implement the programme during that municipal year. Nothing in this arrangement inhibits the right of every

member of a select committee (or the Business Panel) to place an item on the agenda of that select committee (or Business Panel respectively) for discussion.

The Council and the Executive will also be able to request that the overview and scrutiny select committee research and/or report on matters of concern and the select committee will consider whether the work can be carried out as requested. If it can be accommodated, the select committee will perform it. If the committee has reservations about performing the requested work, it will refer the matter to the Business Panel for decision.

# The Safer Stronger Communities Select Committee has these specific terms of reference:

- (a) To fulfil all overview and scrutiny functions in relation to the discharge by responsible authorities of their crime and disorder function as set out in Sections 19 and 20 Police & Justice Act 2006, as amended from time to time, and all other relevant legislation. This shall include the power:
  - (i) to review or scrutinise decisions made, or other action taken, in connection with the discharge by responsible authorities of their crime and disorder function,
  - (ii) to make reports or recommendations to the local authority or the executive with respect to the discharge of those functions; and
  - (iii) to make reports and/or recommendations to the local authority with respect to any matter which is a local crime and disorder matter in relation to a member of the authority. A local crime and disorder matter in relation to a member means a matter concerning crime and disorder (including, in particular, forms of crime and disorder involving anti-social behaviour or other behaviour adversely affecting the environment), or the misuse of drugs, alcohol and other substances, which affect all or part of the electoral area for which the member is elected or any person who lives or works there.
- (b) make proposals to the Executive to promote equality of opportunity within the borough, including issues of discrimination based on race, ethnic origin, gender, disability, sexuality, age and/or class;
- (c) to recommend to the Executive, the Council or an appropriate committee proposals for policy development in relation to equalities issues;
- (d) to analyse policy options as necessary to inform the proposals to be made to the Executive or other appropriate committee;
- (e) to advise the Executive or other committee on all matters relating to equality of opportunity both in terms of policy, service provision, employment and/or access to public services;

- (f) to enhance and develop existing and innovative consultative and/or advisory work for equality of opportunity and to consider issues of inequality and discrimination across the borough;
- (g) to consider and recommend to the Executive, ways in which participation by disadvantaged and under-represented sections of the community might be more effectively involved in the democratic processes of local government;
- (h) to pilot methods of consultation and involvement and to report back to the Executive or appropriate committee on their effectiveness with recommendation if appropriate;
- (i) to establish links with and liaise with external organisations in the borough which are concerned with the promotion of equality of opportunity.
- (j) Overview & Scrutiny functions (excluding call-in) in relation to library provision.
  - **NB** In the event of there being overlap between the terms of reference of this select committee and those of another Select Committee, the Business Panel shall determine the Select Committee which shall deal with the matter in question.

Appendix B

## Provisional Select Committee Work Programme 2019-20

Work Item	Type of review	Strategic Priority	Delivery deadline	30-Apr	22-May	16-Jul	12-Sep	09-Oct	26-Nov	16-Jan	04-Mar
Budget Cuts Proposals	Standard Item								Budget Cuts		
Election of Chair and Vice-Chair	Constitutional requirement										
Select Committee Work Programme 2018/19	Constitutional requirement	CP1,CP4 and CP7									
Safe Lewisham Plan	Performance monitoring	CP7									
Library and Information Service Annual Report	Performance monitoring										
Update from Local Police and Fire Service	Standard Item	CP7									
Council's Employment Profile and Staff Survey Results	Standard Item	CP1 and CP4									
Violence Against Women and Girls	pre-decision	CP7									
Prevent and Stop and Search response and update	in-depth review	CP7				response				6-month upda	ate
Indepth Review	in-depth review	CP1									
Public Health Approach to Violence Strategy	Performance monitoring	CP7									
Disability Provision in Lewisham	Performance monitoring	CP1									
Question and Answer session with Cabinet Member for Safer Communities	Performance monitoring	CP7									
National Probation Service and Community Rehbailitation Company	Performance monitoring	CP7									
Refugee Resettlement Programme	Performance monitoring	CP1									
Comprehesive Equalities Scheme	Performance monitoring Performance	CP1						•			
Local Assemblies Annual Review	monitoring										
YOS - monitoring progress against Action Plan	Performance monitoring	CP7									

#### **Bellingham**

- Children and young people.
- Older people's issues
- Community events and festivals
- The promotion and development of Bellingham as a community

#### **Blackheath**

- Environment and Community.
- Provision for Older people, Young People and Children
- · Parking, Streets and Waste.
- Crime and Anti-Social Behaviour

#### **Brockley**

- Creating a high-quality living environment – helping improve our local living environment and making Brockley a safer, cleaner and greener place to live, work and learn
- Creating development opportunities for Brockley residents
- Connecting communities bringing Brockley residents together, fostering a sense of community spirit, mutual understanding and respect through community projects, events and activities. These could be art, music, drama or sports based. We are also keen to open up the criteria to include ideas around exciting intergenerational projects.

#### **Catford South**

Improving the Catford South Environment
Parking, Idling and CPZs
Improving Cycling Provision
General traffic issues in Catford South
Supporting Local Air Quality Campaigns

Improving Catford South for Residents
Fly-tipping, Litter and Bins
Greening through planting trees and flowers
Noise nuisance
Street cleaning

Developing more activities for Children and You People in Catford South
Activity for Teenagers
Activity for Young Adults
Developing activity for under 5s
Activity for Children aged 6-12 years

Improving the Cultural offer in Catford South
Developing Community Events
Access to Theatre and Music
Night time offer for adults better
Access the Visual Arts Film

Increasing opportunities for Older People
Catford South Community
Providing activities and events for older people
Dementia Friendly Community Work
Improving the health of Older People
Maintaining the Independence of older people

General things that matter to Catford South
Residents
Volunteering Opportunities
Crime and Safety
Supporting Local Business
Employment and Training

#### **Crofton Park**

- Activities for older people
- Activities for younger people
- The environment
- Health and wellbeing
- Supporting community cohesion

#### **Downham**

- Children and young people
- Older people and intergenerational projects
- Creating a high quality living environment

#### **Evelyn**

- Provision for young people and children
- Provision for older people, people with disabilities and intergenerational activities
- Skills development and access to local employment opportunities
- Community support on anti-social behaviour, crime and drug issues
- Housing issues / developments and improving the built environment
- Community capacity building, cohesion and events

#### **Forest Hill**

- Youth engagement and provision-looking for activities that will appeal and support new and existing schemes young people. These could include those that are Art, Music, Drama and Sports based. We are also keen to open up the criteria to include ideas around exciting intergenerational projects.
- Making Forest Hill more attractive looking for proposals that will help to keep Forest Hill streets clean and appealing. This could include the planting of trees and flowers or a proposal that would increase street art or improve an area.
- Community events looking for proposals around events that include celebrations, e.g Christmas or events that engage residents and local groups offering education and relevant information to the Forest Hill area, as well as being fun.
- Supporting local Traders looking for proposals that could support and promote Forest Hill as a vibrant town centre and the Kirkdale area for local businesses.

#### **Grove Park**

- Improving the town centre
- Crime and antisocial behaviour
- Neighbourliness, community activities, events and cohesion
- Community facilities
- Parking, road safety & traffic calming

#### **Ladywell**

- improving air quality and pollution
- campaigning for the inclusion of genuinely affordable housing in future development
- better provision for youth including apprenticeships linked to local businesses
- community safety.

#### **Lee Green**

- Traffic and pollution: traffic speeds and rat running.
- Parking in areas without restrictions: overparking causing problems for residents.
- Our environment: parks, green spaces, community gardens, streets, flytipping, litter, dog fouling, neglected or empty buildings.
- Community services: community centre and community events.
- Antisocial behaviour and crime: misuse of bikes, noise, drug dealing.
- Transport links and accessibility of railway stations in the ward.

#### **Lewisham Central**

- Improving health and wellbeing.
- Cleaner, better environment.
- Better access to activities for children and young people.
- Better access to activities and opportunities for the elderly.
- Promoting and improving community cohesion.

#### **New Cross**

- Unemployment and skills development
- Activities for older people and tackling social isolation
- Housing developments and the built environment
- Health, wellbeing and community safety

#### **Perry Vale**

- Children and Young People
- Unemployment and skills development
- Older people and intergenerational
- Crime and antisocial behaviour
- Environment and ecology

#### **Rushey Green**

- activities and opportunities for children (under 18) and young people (under 25)
- increasing opportunities for older people (55+)
- community cohesion including events, activities and projects designed to create a sense of community in Rushey Green
- culture and the arts with particular reference to improving the wellbeing of people in the Rushey Green Area
- improving your local area including local 'streetscape', environment and ecology.

The Rushey Green Assembly is also committed to keeping residents informed about the ongoing improvements to Catford town centre.

#### **Sydenham**

- bringing our community together
- health and wellbeing
- vibrant high street
- clean and green
- crime and anti-social behaviour.

#### **Telegraph Hill**

- Unemployment and skills development
- Activities for older people
- Neighbourliness and tackling social isolation.
- Community safety, wellbeing and tackling anti-social behaviour.

#### Whitefoot

- Healthy living including fitness, wellbeing and mental health.
- Creative arts using art to bring Whitefoot residents together and foster a sense of community spirit, mutual understanding and respect.
- Improved parks, play areas and green spaces – helping improve our local living environment, making Whitefoot a safer, cleaner and greener place to live, work, and learn

# Appendix D – Further information about areas of the Council scrutinised by Safer Stronger Communities Select Committee

#### Chief Executive's Division

The Chief Executive leads the work of the Council's staff and is accountable for the overall effectiveness and efficiency of their work in delivering services and social results locally. He works closely with the directed elected Mayor and elected councillors to provide:

- positive results setting the Council's management arrangements and practices to ensure effective and efficient delivery of services through well organised and motivated staff
- strategic direction ensuring that the Mayor and Council's priorities and goals can be implemented through focused strategies, projects and programmes
- policy advice acting as the principal policy adviser to the directed elected Mayor and elected councillors and securing best professional advice on all relevant matters in respect of the Council's functions and services
- partnerships leading and developing effective partnerships at management level with other public agencies, private companies and local community organisations to achieve better public services and improved results for local people
- operational management ensuring that the Council has the highest standards of achievement in financial and budgetary management; the management of service performance; the management of emergencies and risks generally; the management of suppliers; and the overall management of change and improvement within the Council.

## **Community Services Directorate**

The Community Services Directorate provides a range of both universal and targeted community based services and in particular provides support for vulnerable residents. The services provided by the Directorate seek to build independence and inter-dependence in local communities, strengthen the social fabric of the borough and promote the voice and the role of the voluntary and community sector. Its work links to the Sustainable Community Strategy's priorities of Safer, Healthy Active and Enjoyable, and Empowered and Responsible, and is delivered across 5 divisions:

- Adult Social Care
- Culture and Community Development
- Crime Reduction and Supporting People
- Joint Commissioning (Mental Health, Older Adults, Physical Disabilities and Procurement and Contracts)
- Public Health

Additionally the Directorate leads on the Council's strategic links and partnerships with Health partners, The Police, the London Probation Trust, the Voluntary and Community Sector, Cultural, Sport and Leisure partners.

#### **Culture and Community Development**

The Culture and Community Development division leads and coordinates the Council's work with local communities. The division supports the 18 local assemblies giving a focus for community engagement and social action at a ward level. It also supports the Stronger Communities Partnership Board and the Positive Ageing Council, and provides the lead for the Council's relationship with the voluntary, community and faith sectors and organises Peoples Day and Blackheath Fireworks.

The division manages four directly provided libraries, nine community libraries, three Community Education Centres, the Broadway theatre and the two leisure centre contracts that support the network of sport and leisure facilities across the Borough. It supports and works to develop the sports and culture offer across the borough.

#### **Crime Reduction and Supporting People**

The service aims to reduce crime, disorder and substance misuse in Lewisham in partnership with other agencies. Most of its functions involve the exercise of statutory responsibilities.

#### • Crime, Enforcement and Regulation Service

ASB, Licensing, Trading standards, Statutory nuisance, Serious Violence, PREVENT and counter extremism, Violence against Women and Girls, Hate crime, Organised Crime and CCTV

## Prevention, Inclusion and Public Health Commissioning

Drugs, Alcohol, Supported Accommodation and Public Health (adult services) commissioning

#### Youth Offending Service

Working with children in the criminal justice system to prevent and reduce offending

#### Environmental Health

Food safety and standards, Environmental Protection including strategic air quality, Commercial health and safety

#### Appendix E - Criteria for selecting topics

The Centre for Public Scrutiny (CfPS) has developed a useful set of questions to help committees prioritise items for scrutiny work programmes:

General questions to be asked at the outset:

- is there a clear objective for scrutinising this topic what do we hope to achieve?
- does the topic have a potential impact for one or more section(s) of the population?
- is the issue strategic and significant?
- is there evidence to support the need for scrutiny?
- what are the likely benefits to the council and its customers?
- are you likely to achieve a desired outcome?
- what are the potential risks?
- are there adequate resources available to carry out the scrutiny well?
- is the scrutiny activity timely?

#### Sources of topics

The CfPS also suggest that ideas for topics might derive from three main sources: the public interest; council priorities; and external factors. These are described below.

#### Public interest

- issues identified by members through surgeries, casework and other contact with constituents
- user dissatisfaction with service (e.g. complaints)
- market surveys/citizens panels
- issues covered in media

#### Internal council priority

- Council corporate priority area
- high level of budgetary commitment to the service/policy area (as percentage of total expenditure)
- pattern of budgetary overspend
- poorly performing service (evidence from performance indicators/ benchmarking).

#### **External Factors**

- Priority area for central government
- new government guidance or legislation
- issues raised by External Audit Management Letters/External Audit Reports
- key reports or new evidence provided by external organisations on key issue

#### Criteria to reject items

Finally, the CfPS suggest some criteria for rejecting items:

- issues being examined elsewhere e.g. by the Cabinet, working group, officer group, external body
- issues dealt with less than two years ago
- new legislation or guidance expected within the next year
- no scope for scrutiny to add value/ make a difference
- the objective



## **DRAFT Safer Stronger Communities Select Committee 2019/20**

		Strategic	Delivery								
Work Item	Type of review	Priority	deadline	30-Apr	22-May	16-Jul	12-Sep	09-Oct	26-Nov	16-Jan	04-Mar
Budget Cuts Proposals	Standard Item								Budget Cuts		
Election of Chair and Vice-Chair	Constitutional requirement										
Select Committee Work Programme 2018/19	Constitutional requirement	CP1,CP4 and CP7									
Safe Lewisham Plan	Performance monitoring	CP7									
Library and Information Service Annual Report	Performance monitoring										
Update from Local Police and Fire Service	Standard Item	CP7									
Council's Employment Profile and Staff Survey Results	Standard Item	CP1 and CP4									
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Question and Answer session with Cabinet Member for Safer Communities	Performance monitoring	CP7									
National Probation Service and Community Rehbailitation Company	Performance monitoring	CP7									
Refugee Resettlement Programme	Performance monitoring	CP1									
Comprehesive Equalities Scheme	Performance	CP1						`			
Local Assemblies Annual Review	monitoring Performance monitoring										
YOS - monitoring progress against Action Plan	Performance monitoring	CP7									

Item completed
Item on-going
Item outstanding
Proposed timeframe

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#### FORWARD PLAN OF KEY DECISIONS

## Forward Plan May 2019 - August 2019

This Forward Plan sets out the key decisions the Council expects to take during the next four months.

Anyone wishing to make representations on a decision should submit them in writing as soon as possible to the relevant contact officer (shown as number (7) in the key overleaf). Any representations made less than 3 days before the meeting should be sent toKevin Flaherty, the Local Democracy Officer, at the Council Offices or kevin.flaherty@lewisham.gov.uk. However the deadline will be 4pm on the working day prior to the meeting.

A "key decision"\* means an executive decision which is likely to:

- (a) result in the Council incurring expenditure which is, or the making of savings which are, significant having regard to the Council's budget for the service or function to which the decision relates;
- (b) be significant in terms of its effects on communities living or working in an area comprising two or more wards.

December 2018	Beckenham Place Park update	Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Councillor Brenda Dacres, Cabinet Member for Parks, Neighbourhoods and Transport (job share)	
	New Woodlands School Remodelling works Contract	24/04/19 Mayor and Cabinet	Sara Williams, Executive Director, Children and	

	FORWARD PLAN – KEY DECISIONS								
Date included in forward plan	Description of matter under consideration	Date of Decision Decision maker	Responsible Officers / Portfolios	Consultation Details	Background papers / materials				
	Award		Young People and Councillor Chris Barnham, Cabinet Member for School Performance						
February 2019	Watergate Special School Expansion Contract Award	24/04/19 Mayor and Cabinet	Sara Williams, Executive Director, Children and Young People and Councillor Chris Barnham, Cabinet Member for School Performance						
December 2018	Proposals for private rented sector licensing in Lewisham	24/04/19 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Councillor Paul Bell, Cabinet Member for Housing						
February 2019	Re-Procurement of Tier 4 Substance Misuse framework Contract for adult substance misuse services	24/04/19 Mayor and Cabinet	Aileen Buckton, Executive Director for Community Services and Councillor Chris Best, Deputy Mayor						
February 2019	Community Grant Appeals Outcomes	24/04/19 Mayor and Cabinet	Aileen Buckton, Executive Director for Community Services and Councillor Jonathan Slater, Cabinet Member for Community Sector						
February 2019	Business Rates Revaluation Support Scheme'	24/04/19 Mayor and Cabinet	David Austin, Head of Corporate Resources and						

		FORWARD PLAN	- KEY DECISIONS		
Date included in forward plan	Description of matter under consideration	Date of Decision Decision maker	Responsible Officers / Portfolios	Consultation Details	Background papers / materials
			Councillor Amanda De Ryk, Cabinet Member for Finance, Skills and Jobs (job share)		
March 2019	Corporate Facilities Management Update	24/04/19 Mayor and Cabinet	David Austin, Head of Corporate Resources and Councillor Amanda De Ryk, Cabinet Member for Finance, Skills and Jobs (job share)		
March 2019	New Cross Area Framework and Station Opportunity Study	24/04/19 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Mayor Damien Egan, Mayor		
March 2019	Planning Service Residential Extensions and Alterations SPD	24/04/19 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Mayor Damien Egan, Mayor		
March 2019	Procuring external consultancy support for managing a Travel and Transport Programme	24/04/19 Mayor and Cabinet	Aileen Buckton, Executive Director for Community Services and Councillor Chris Best, Deputy Mayor		
March 2019	Excalibur Phase 3 enabling works	24/04/19 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Councillor Paul Bell, Cabinet Member for Housing		

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Date included in forward plan	Description of matter under consideration	Date of Decision Decision maker	Responsible Officers / Portfolios	Consultation Details	Background papers / materials				
April 2019	Travel and Transport Programme	24/04/19 Mayor and Cabinet	David Austin, Head of Corporate Resources and Councillor Amanda De Ryk, Cabinet Member for Finance, Skills and Jobs (job share)						
May 2018	Stillness School Kitchen and Dining Hall Contract	07/05/19 Executive Director for Children and Young People	Sara Williams, Executive Director, Children and Young People and Councillor Chris Barnham, Cabinet Member for School Performance						
March 2019	Extension of Contracts for operation of CCTV contron Room and maintenance of CCTV equipment	07/05/19 Executive Director for Community Services	Aileen Buckton, Executive Director for Community Services and Councillor Joani Reid, Cabinet Member for Safer Communities						
December 2018	Heathside and Lethbridge Phases 5 & 6 Land Assembly. Part 1 & 2	08/05/19 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Councillor Paul Bell, Cabinet Member for Housing						
February 2019	Authorisation to consult on adoption of new Conservation Area Appraisal and Article 4 Direction Deptford High Street Conservation Area	08/05/19 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Mayor Damien Egan, Mayor						

		FORWARD PLAN	- KEY DECISIONS		
Date included in forward plan	Description of matter under consideration	Date of Decision Decision maker	Responsible Officers / Portfolios	Consultation Details	Background papers / materials
March 2019	Violence Reduction Approach	08/05/19 Mayor and Cabinet	Aileen Buckton, Executive Director for Community Services and Councillor Joani Reid, Cabinet Member for Safer Communities		
March 2019	Fleet Vehicle Replacement Programme	08/05/19 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Councillor Brenda Dacres, Cabinet Member for Parks, Neighbourhoods and Transport (job share)		
April 2019	Cycle Superhighway	08/05/19 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Mayor Damien Egan, Mayor		
April 2019	Church Grove Community Led Housing Finalising Lease Arrangements	08/05/19 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Councillor Paul Bell, Cabinet Member for Housing		
April 2019	Future options for the Parks Service	08/05/19 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Councillor Sophie McGeevor, Cabinet Member for Parks, Neighbourhoods and Transport (job share)		

	FORWARD PLAN – KEY DECISIONS								
Date included in forward plan	Description of matter under consideration	Date of Decision Decision maker	Responsible Officers / Portfolios	Consultation Details	Background papers / materials				
April 2019	Procurement of Management Development Programmes 2019	08/05/19 Mayor and Cabinet	David Austin, Head of Corporate Resources and Councillor Amanda De Ryk, Cabinet Member for Finance, Skills and Jobs (job share)						
April 2019	Adult Learning Lewisham Fees Increase	08/05/19 Mayor and Cabinet	Aileen Buckton, Executive Director for Community Services and Councillor Jonathan Slater, Cabinet Member for Community Sector						
October 2018	Chelwood Nursery Expansion	21/05/19 Executive Director for Resources and Regeneration	Kevin Sheehan, Executive Director for Customer Services and Councillor Chris Barnham, Cabinet Member for School Performance						
October 2018	Rockbourne Community Centre Refurbishment	21/05/19 Executive Director for Resources and Regeneration	Kevin Sheehan, Executive Director for Customer Services and Councillor Brenda Dacres, Cabinet Member for Parks, Neighbourhoods and Transport (job share)						
October 2018	Neighbourhood CIL Strategy	05/06/19 Mayor and Cabinet	Janet Senior, Executive Director for Resources & Regeneration and Mayor Damien Egan, Mayor						

	FORWARD PLAN – KEY DECISIONS								
Date included in forward plan	Description of matter under consideration	Date of Decision Decision maker	Responsible Officers / Portfolios	Consultation Details	Background papers / materials				
December 2018	Review of older adults day services and day activities	05/06/19 Mayor and Cabinet	Aileen Buckton, Executive Director for Community Services and Councillor Chris Best, Deputy Mayor						
August 2018	Lewisham Strategic Heat Network Business Case	05/06/19 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Mayor Damien Egan, Mayor						
March 2019	Children and Young People's Plan 2019-22	05/06/19 Mayor and Cabinet	Sara Williams, Executive Director, Children and Young People and Councillor Chris Barnham, Cabinet Member for School Performance						
April 2019	Financial Results 2018/19	05/06/19 Mayor and Cabinet	David Austin, Head of Corporate Resources and Councillor Amanda De Ryk, Cabinet Member for Finance, Skills and Jobs (job share)						
February 2019	Adoption Lewisham Park Conservation Area, accompanying Article 4 direction, and appraisal document	26/06/19 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Mayor Damien Egan, Mayor						
February 2019	Provision of Services to Adults with Learning Disabilities -	26/06/19 Mayor and Cabinet	Aileen Buckton, Executive Director for						

	FORWARD PLAN – KEY DECISIONS								
Date included in forward plan	Description of matter under consideration	Date of Decision Decision maker	Responsible Officers / Portfolios	Consultation Details	Background papers / materials				
	Contract Award		Community Services and Councillor Chris Best, Deputy Mayor						
April 2019	Financial Forecasts 2019/20	26/06/19 Mayor and Cabinet	David Austin, Head of Corporate Resources and Councillor Amanda De Ryk, Cabinet Member for Finance, Skills and Jobs (job share)						
April 2019	Medium Term Financial Strategy	26/06/19 Mayor and Cabinet	David Austin, Head of Corporate Resources and Councillor Amanda De Ryk, Cabinet Member for Finance, Skills and Jobs (job share)						
April 2019	Revised List of Locally Listed Buildings	26/06/19 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Mayor Damien Egan, Mayor						
April 2019	Permission to Tender Tier 2/3 Drug Services/Shared Care	10/07/19 Mayor and Cabinet	Aileen Buckton, Executive Director for Community Services and Councillor Joani Reid, Cabinet Member for Safer Communities						
February 2019	Children and Young People's Plan 2019-22	17/07/19 Council	Sara Williams, Executive Director, Children and Young People and Councillor Chris Barnham, Cabinet						

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Date included in forward plan	Description of matter under consideration	Date of Decision Decision maker	Responsible Officers / Portfolios	Consultation Details	Background papers / materials
			Member for School Performance		
November 2018	Neighbourhood CIL Strategy	17/07/19 Council	Janet Senior, Executive Director for Resources & Regeneration and Mayor Damien Egan, Mayor		
April 2019	Award of Contract Tier 4 Substance Misuse Framework	18/09/19 Mayor and Cabinet	Aileen Buckton, Executive Director for Community Services and Councillor Joani Reid, Cabinet Member for Safer Communities		
February 2019	Insurance Renewal	30/10/19 Mayor and Cabinet	David Austin, Head of Corporate Resources and Councillor Amanda De Ryk, Cabinet Member for Finance, Skills and Jobs (job share)		
April 2019	Contract Award Tier 2/3 Drug Services/Shared Care	20/11/19 Mayor and Cabinet	Aileen Buckton, Executive Director for Community Services and Councillor Joani Reid, Cabinet Member for Safer Communities		
April 2019	Anti-Idling Enfocement	20/11/19 Mayor and Cabinet	Aileen Buckton, Executive Director for Community Services and Councillor Brenda Dacres, Cabinet Member for Parks, Neighbourhoods and		

	FORWARD PLAN – KEY DECISIONS							
Date included in forward plan	Description of matter under consideration	Date of Decision Decision maker	Responsible Officers / Portfolios	Consultation Details	Background papers / materials			
			Transport (job share)					

FORWARD PLAN – KEY DECISIONS							
Date included in forward plan	Description of matter under consideration	Date of Decision Decision maker	Responsible Officers / Portfolios	Consultation Details	Background papers / materials		

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Safer Stronger Communities Select Committee							
Report Title	Safer Lewisham Plan 2019-2020						
Key Decision	No			Item No. 6			
Ward	All						
Contributors	Executive Director for Community Services and Director of Public Protection and Safety						
Class Part 1			Date: 3	0 April 2019			

#### 1. Purpose of the Report

- 1.1 The Crime and Disorder Act 1998 as amended by section 97 and 98 of the Police Reform Act 2002, places a requirement on Community Safety Partnerships (CSP) (In Lewisham, the Safer Lewisham Partnership) to develop a three year Crime and Disorder Strategy which sets out how crime and Anti Social Behaviour will be tackled.
  - An additional responsibility is also placed on Community Safety Partnerships to produce a Strategic Assessment to ensure emerging community safety trends are captured, and priorities are refreshed where necessary.
  - The Annual Plan outlines the main priorities for the Safer Lewisham Partnership, which have been identified through the Strategic Assessment.
  - This report outlines the Plan 2019-2020 for the Safer Lewisham Partnership, the boroughs Statutory Community Safety Partnership. The Plan is monitored and reviewed quarterly at the SLP.

#### **Recommendations:**

- It is requested to share views on the approach following the presentation.
- It is recommended that Members consider how the three elements of the Plan can be supported through the committees work.

#### 2. Priorities set for 2018-2019

- How do we have less violence in our society?
- How do we shape a safer place and space?

- How do we understand and ensure negative bias is reflected upon and protected against?
- 2.1 The Plan outlines some of the key activities and impacts across these questions.

#### 3. The safety and wellbeing of our communities – 2019-2020 Safer Plan

- 3.1 The Borough partners and residents have identified the following as being essential for our collective approach:
  - Taking approaches to violence and disproportionality that make a difference to our residents.
  - Reduction in harm and vulnerability being critical as part of an overall prevention, intervention and enforcement approaches; considering contextual and geographical risks.
  - Reducing fear, harm and revictimisation is critical.
  - Improving trust, confidence and satisfaction.
  - Using data and analysis which is single, collective and cumulative whilst also considering future foresight modelling.
- 3.2 For 2019-2020 the Partnership seeks to focus on:
  - ✓ In taking a public health approach to tackling violence there will be a collective and whole system approach to reducing exploitation, harm and violence.
  - ✓ The partnership will build on the foundations in place towards making Lewisham a trauma informed borough;
  - ✓ The strength of our response places equal focus on victims and perpetrators to help support and bring about positive change.

(Local priorities set through MOPAC include Violence with injury (non-Domestic) and Burglary).

See attached Plan for further details.

#### 4. Financial Implications

4.1 The Safer Lewisham Partnership currently monitors spend in relation to the MOPAC funding grant allocation to tackling emerging issues. All other resources are delivered by individual agencies and monitored as appropriate.

## 5. Legal & Human Rights Implications

- 5.1 The Council is under a number of statutory obligations to reduce crime and anti-social behaviour. The Crime and Disorder Act 1998 requires the Council to formulate and implement a strategy for the reduction of crime and disorder; the Anti Social Behaviour 2003 requires the Council as a local housing authority to have policies and procedures for dealing with anti-social behaviour and the Race Relations (Amendment) Act 2000 places the Council under a duty to have, when carrying out its functions, due regard to the need to eliminate unlawful discrimination and promote good relations between persons of different racial groups.
- 5.2 The Local Government Act 1999 places a duty on the local authorities to secure continuous improvement in the way its functions are exercised having regard to the combination of economy, efficiency and effectiveness.
- 5.3 Section 2 of the Local Government Act 2000 empowers the local authority to do anything which it considers likely to achieve the promotion or improvement of the economic, social or environmental well-being of all or any persons within the local authority's area.

#### 6. Equalities Implications

6.1 Developing safe and secure communities is central to the work of the Council as a whole and in particular to the Community Services directorate. Reducing and preventing crime, reducing fear of crime and supporting vulnerable communities is critical to the well-being of all our citizens.

#### 7. Crime and Disorder Implications

7.1 Section 17 places a duty on partners to do all they can to reasonably prevent crime and disorder in their area. The level of crime and its impact is influenced by the decisions and activities taken in the day-to-day of local bodies and organisations. The responsible authorities are required to provide a range of services in their community from policing, fire protection, planning, consumer and environmental protection, transport and highways. They each have a key statutory role in providing these services and, in carrying out their core activities, can significantly contribute to reducing crime and improving the quality of life in their area.

## 8. Environmental Implications

8.1 Key decisions made which may have environmental implications. Environmental services are consulted about all agreed activity before proceeding.

For further information on this report please contact Geeta Subramaniam-Mooney Director of Public Protection and Safety, Directorate for Community Services on 020 8314 9569.

# The safety and wellbeing of our communities

A Safer Lewisham Plan

2019-2020

#### **About the document**

The Crime and Disorder Act 1998 as amended by section 97 and 98 of the Police Reform Act 2002, places a requirement on Community Safety Partnerships (CSP) (In Lewisham, the Safer Lewisham Partnership) to develop a three year Crime and Disorder Strategy which sets out how crime and Anti-Social Behaviour will be tackled

An additional responsibility is also placed on Community Safety Partnerships to produce a Strategic Assessment to ensure emerging community safety trends are captured, and priorities are refreshed where necessary.

The Annual Plan outlines the main priorities for the Safer Lewisham Partnership, which have been identified through the Strategic Assessment.

Lewisham Council and the Safer Lewisham Partnership have a statutory obligation to analyse crime and disorder problems in the borough and agree priorities for a given financial year where the Partnership will focus most of its resources and activity.

This document should be read alongside the Councils Corporate Strategy 2018-2022

#### The following documents and information provides further context:

London Police and Crime Plan 2017-2021

London Knife crime action plan – 2017 and Lewisham Knife crime action plan 2018

VAWG Plan 2017-2021

Domestic Abuse Story Board - 2018

Bedfordshire university contextual safeguarding and risk 2018

Missing, Exploited and Trafficked Strategy - 2016 and CSE story board 2018

Met police Drugs Strategy - 2018

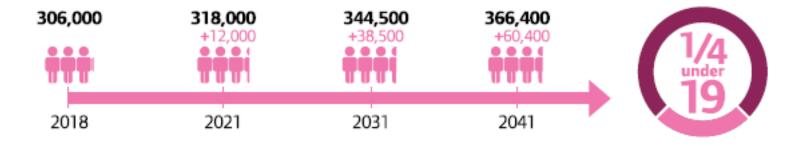
Lewisham Children and young person's plan – 2015- 2018

Lewisham's public health approach to violence – a framework approach 2019

Youth justice plan 2018-2021

## **Context**

## Population





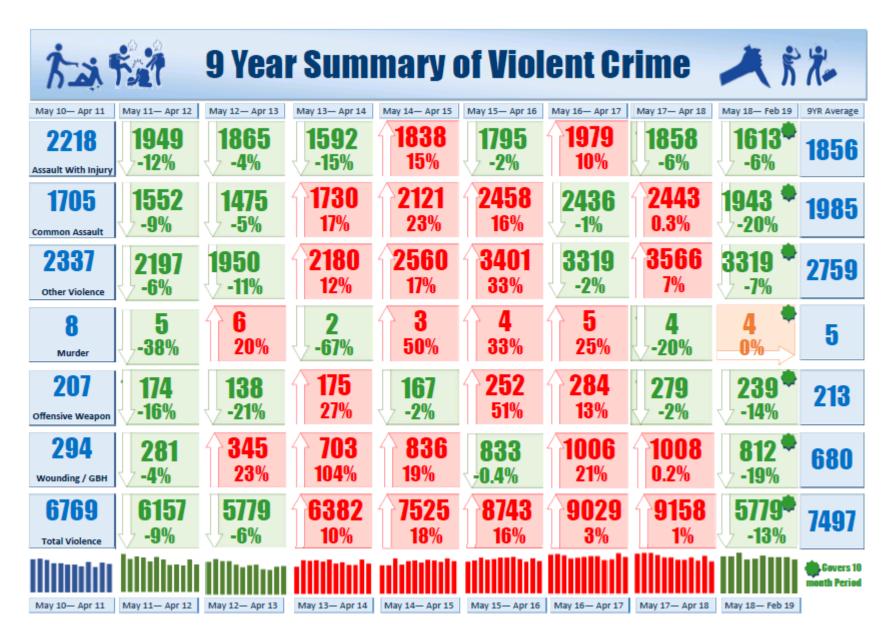
## **Summary** from met dashboard year on year Feb 2018-Jan 2018 and Feb 2018 -Jan 2019



## In 18-19 we asked How do we have less violence in society – how did we do?

In 18-19 partnership activity has focused on youth violence, domestic violence and knife crime. Increased recognition about the trauma violence causes and approaches that support this understanding has started to show impact. Police enforcement has been significant in the overall impact, removing dangerous individuals from our communities.





#### In 18-19 we asked How to create safe spaces and places - how did we do?

The Charity 'For Jimmy', working in partnership with Lewisham Council and other key agencies, have been working with schools to help young people to map out their perceptions of safe and unsafe spaces and jointly design solutions. These conferences are driven by the young people so that they can see that they have the power to have a positive impact.

#### SAFE SPACES

**Done**: For Jimmy has worked with young people in schools to set up **90 new Safe Havens** over the past year.

To do: For Jimmy was also asked to make the Safe Havens stickers larger, but unfortunately this is the largest they can get. They will however be raising more awareness with a Safe Havens Engagement worker (Youth & Community Worker) who will be visiting all the shops, visiting schools and meeting parents to explain about Safe Havens.

For Jimmy will also **create a map of all the Safe Havens** to display in every school.

#### **POLICE RELATIONSHIPS**

**Done:** There are now more Safer Schools Officers in schools who are building relationships with children and young people, and these officers will continue to communicate more to explain what they are doing in schools and in the community.

To do: Over the next year, Lewisham Police will focus on putting police officers in the right places – using the Safety Maps to find the places where people feel unsafe. police already work to increase the number of police officers in parks.

They will also try to increase the number of officers in yellow hi-vis jackets by April 2019, because this makes them more visible and makes people feel safer.

## **Collection of Solutions from Young People**

- Give more support homeless people (Money/Food)
- School Police
- More street Lights
- Lewisham shopping centre should make people under 18 go in with their parents
- After School Staff in town centres
- Find activities in Lewisham for teenagers to do the children maybe with the centre
- More police around park shopping centres, roads
- More police patrols
- Speed limits, more traffic lights, more speed camera
- In the shopping centre there should be a rule that secondary pupils are only allowed in with an adult and there should be Security
- More child friendly facilities (e.g. leisure facilities or youth centres)
- Safety conferences
- Lewisham shopping centre should have a rule about no fighting in the shopping centre or else the police will come.
- The park outside the school should have more guards patrolling the park
- After school all teachers make sure all secondary teenagers are out of the park
- More police

#### **BULLYING, GANGS & GENDER ISSUES**

**Done:** For Jimmy have dealt with the issue of bullying by running **18 Safe Havens Programmes** across Lewisham over the last year. The programme helps young people to value difference, to care about each other, and to think about the consequences of their actions. It also helps to build confidence and resilience among those who experience bullying.

Lewisham Council has also produced lots of **cards with information** for young people about bullying, knife crime, healthy relationships and online safety.

To do: For Jimmy will deliver another 18-20 school programmes between September 2018-July 2019.

#### **NEXT STEPS**

Lewisham Council and For Jimmy are going to work together with at least 20 schools in Lewisham over the next year to complete hundreds of smaller, individual Safety Maps. This means that every young person involved will have the chance to explain their own view of the area, and we will be able to add them all together to get the best, most accurate picture of Lewisham Borough through the eyes of young people.

#### **Safer Businesses**

The Safer Lewisham Business Crime Reduction Partnership (BCRP) hosted a Lewisham 3-part interactive training session, with businesses from across the licensed, retail and hospitality industry to learn from MET Police experts on three of the most crucial and prevalent security issues facing our businesses today.

This included:

- 1. WAVE- Welfare and Vulnerability Awareness
- 2. ACT- Action Counters Terrorism
- 3. Project Diffuse- Acid Attack Training Taster session.

The, Safer Business Network sits on the London's Night Time Commission contributing to working towards making London a 24 hour city. It will feed into the commission on the perception local businesses have about safety at night in Lewisham and what their safety and security concerns are. The Council, Police and BCRP maintain regular meetings with banks on fraud issue, along with supporting Pub Watch and Bet Watch schemes. Lewisham Council are also working with the London Digital Resilience Network to support small to medium size businesses on cyber security issues.

#### **Safer Online**

Online safety and vulnerability of young people through social media remains a key focus.

- Youth First continue to roll out the Universal Schools Programme across Lewisham schools
- Youth Offending Service online screening tool being tested.
- The online safety work links to Lewisham Parenting Strategy

#### Safety at Home

The London Fire Brigade and the Local Authority have analysed fire safety data to identify priority areas of focus.

#### **Safer Communities**

Joint Delivery of community dialogue opportunities:

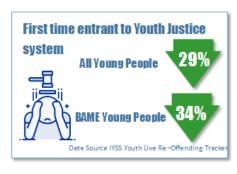
- More than 60 organisations in the borough have had open dialogue on key topics, with Violence, extremism and hate crime featuring prominently.
- The Lewisham Interfaith Forum began in October 2018 and has continued to meet monthly.
- Community based events, such as the Lewisham Positive Women's Conference discussing the wider harms of extremism (FGM, Hate Crime and Honour Based Violence)
- Lewisham's third party reporting sites for hate crime re-launched, including the new site at Goldsmiths University.
- Multi agency Problem Solving Partnerships are tackling a number of issues include drug dealing, street drinking, begging, ASB and illegal parking.

## In 18-19 we asked How do we reduce negative bias and disproportionality - how did we do?

A focus on negative bias and its impact on communities has led to wide scale unconscious bias training being delivered across partners. Greater analysis of data has enabled improved understanding of the issues and seeking to take action to make a difference. The findings in the youth justice system is starting to demonstrate some positive impacts. Further action is needed across the whole journey of the child.

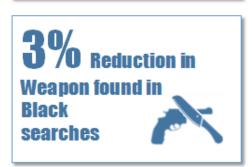
Black individuals twice as likely to be Stopped and Searched. Forming 49% of all Searched. Searches on Black individuals are twice as likely to result in NO Further Action













8% increase in Black searches,
Resulting in 1.6% increase in
Drug find.

5% Decrease in White searches
resulting in 9% increase in Drug
Pind







## The Journey of a Child



## **Early Years and Development Stages**

#### Education: Attainment: (2016)

KS2: Black pupils remain the lowest performing group, 3 percentage points belov **75%** the national average.

GCSE: White, Mixed and Black pupils score lower than the national average (62.8%, 62.6% and 59.2% respectively), with Black pupils the lowest performing (national average 63%).

Disadvantage and gender: White British boys (33.7%) and girls (39%), and Black Caribbean boys (36%) and girls (44.2%) who are eligible for FSM have the lowest average attainment 8 scores compared to the national average (49.9%).

#### Looked After Children (31/03/2016)



7%

Mixed

Looked after children aged 10-17 years old are more likely to be convicted or subject to a final warning or reprimand than all children in the general population of the same age.



#### **Community Sentences:**

A slightly smaller proportion of Black YP received community sentences (71%) compared with White YP (74%) in the year ending December 2016. 73% of BAME YP received a community sentence.

#### Reoffending Rates: 2014/2015

Total: 37.9% Black: 45.7%

BAME: 41.7%



The Secure **Estate** 

## Against the Person. 24% of these offences were committed by BAME

Offence Types:

The two offences which had the highest proportion of BAME offenders:

The most common proven offence across all ethnicities was Violence

Robbery: 48% BAME, 50% White Drugs: 37% BAME, 60% White



Pre- Court





Similar to the previous year, Black Caribbean pupils were over 3x more likely to be permanently excluded than the school population as a whole.

#### Victims: (2014/15)

BAME youth aged 16+ are at a higher risk of being victims of personal crime. BAME youth aged 10-15 had lower risk than White youth.

#### Deprivation:

Runnymede Trust 2000-2011 comparison - proportion of BAME living in most deprived areas decreased over time, although in 2011 BAME more likely to live in deprived areas and more disadvantaged than Whites. DWP (2009): all minority groups have higher rates of poverty than the average and compared to the White majority.



Parental: Health and Social Care Information Centre (2015) Mental Health Bulletin Annual Report 2014-15 -Black/Black British people had highest standardised rate (4,799 per 100,000) of access (national rate 3,617). Black people had the highest proportion who spent time in hospital (double that of White). Children: Race Equality Foundation (2014): children and young people from BME communities are less likely to engage with services which could intervene early to prevent mental health problems escalating.

Out of Court Disposals (OoCD) Black YP less likely to receive OoCD than White YP. Black YP are more likely to proceed to a magistrates court for an indictable offence than the Crown Court.

#### First Time Entrant

From 2010/11 to 2015/16, Black YP had slowest rate of decrease. 51% decrease for Black, 65% decrease for White and 54% decrease for BAME.

#### Arrests

Black over 3 times more likely than White. Mixed nearly twice as likely than White.

#### 2011 Census:

White: 82% Black: 4% **BAME: 18%** 

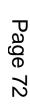
#### Secure estate population:

White: 58% Black: 21% (over 5x the census population) BAME: 41% (over 2x the census population)

#### Remands only:

White: 50% Black: 26% (over 6x the census population) BAME: 49% (just under 3x the census population)





## In Lewisham today we are: (this is illustrative and not an exhaustive list)

#### ✓ Supporting early childhood development and meeting the needs of adults (parents)

- > Supportive breastfeeding borough to support attachment, attunment and baby bonding.
- Nurse family partnership provides prenatal health advice and support, child development education, and life coaching for vulnerable first time mothers
- > Children's centre offer including 5 to thrive model. Based on 'building blocks for a healthy brain', and on five key 'activities' Respond · Cuddle · Relax · Play · Talk
- Parenting support and advice including programmes such as Core Assets.
- Street doctors; student medics giving young people skills and confidence to help in an emergency as well as influencing towards positive educational options.

#### ✓ Identifying protection and safety for those who may need additional support

- Youth Justice Interventions using a trauma informed restorative model.
- > Functional family therapy accredited
- Range of community based interventions through the voluntary sector
- > Hospital based youth workers through the voluntary sector to support those injured using a teachable moment method.
- Non-violence resistance programme (NVRP) delivered to parents to support models of restorative approaches.
- Cooth online counselling support for young people
- A core service for adults with drug and alcohol issues, offering people recovery support and prescribing with partnership offers across justice, housing and health services, alongside harm reduction including needle exchange coordination and blood borne virus testing.
- A 'primary care recovery service' delivered in partnership with 8 GP 'hub' surgeries providing community based recovery support and prescribing
- ➤ Health and wellbeing service for young people including CAHMS provision for mental health.

#### ✓ Preventing escalation

- Violence reduction Team direct support to individuals and families
- > Programmes such as Athena (supporting victims of Violence against Women and Girls), the community groups programme to support mothers and children who have experienced Domestic abuse are essential.

- > The Missing, Exploited and trafficked approach moving towards a Concern Hub. This multi-agency approach identifies the critical risks, harms and vulnerabilities and implements the right safety plans and intervention.
- > Pan London Rescue and Response county lines programme to identify and provide targeted case work for those at risk or involved
- Working with Women's Solace Aid, Southwark and Lambeth Councils, Lewisham Council has developed a Lewisham Domestic Abuse perpetrator programme
- > Police enforcement both reactive and proactive to arrest exploiters & the most dangerous individuals involved in organised criminality.

#### ✓ Reducing the effects

> The Stop the Violence campaign helps to deliver violence prevention messages, raise awareness of violence and seeks to change social norms.

#### ✓ Universal approach

- > Trusted adult's community champions who are supported through workshops in key principles and issues regarding violence and are able to support through peer networks in local community areas.
- The delivery of the universal schools safety programme (USSP) to year 7s across the borough providing support and opportunities for children to explore issues related to Bullying, knife crime, healthy relationships, drugs and alcohol and on-line.
- > Safe havens delivered by For Jimmy as a clear support from the business community in enabling a safer streets ethos and adults playing a key role in keeping children safe
- > Delivery of unconscious bias across the partnership
- working with young people in Lewisham schools to help them develop their own Healthy Relationships strategy, written by young people
- > Through funding secured from the Home Office developing a pilot project for children and young people affected by domestic abuse is implemented the pilot is raising awareness through implementing a series of interventions in schools and delivering bespoke therapeutic support services. The pilot is focused on two wards, with learning from the pilot to be shared across the borough
- Support to young people with drug and alcohol issues through an integrated Young People's Health and Wellbeing Service offering holistic support across substance misuse and sexual, physical and mental health.
- 3<sup>rd</sup> party reporting sites for hate crime
- Delivery and wide scale awareness of unconscious bias and its effect on systems, services interventions and lives of our residents.

In setting the **2019-20 direction of travel** a number of aspects have been taken into consideration. There are a number of drivers for the approach which include:

- The London Mayors Police and Crime Police 2017-2021which has been adopted by Lewisham as the 4 year statutory Strategy. (Strands include A better police service, A Criminal Justice System for London, Keeping children and young people safe, VAWG. Hate crime and counter terrorism).
- Regional work being undertaken in respect of the London Landscape, devolution options and future projections in respect of harm and vulnerability and any regional and sub-regional commissioning across agencies
- Reviews in respect of disproportionality and cohesion including Baroness Young, MP David Lammy, and Dame Louise Casey
- Findings from reviews being undertaken by central and regional government and partners including MET police drugs strategy, London VAWG refresh, DIP review, IOM review, Youth Custody prison reform etc.
- Inspection outcomes and identified learning from Domestic Homicide Reviews and Serious Case reviews that relate to the Partnership
- ❖ Information from our local strategic needs assessment and local residents survey Lewisham's local assessment profiles (LAP)

The Borough partners and residents have identified the following as being essential for our collective approach:

- ✓ Taking approaches to violence and disproportionality that make a difference to our residents
- Reduction in harm and vulnerability being critical as part of an overall prevention, intervention and enforcement approaches; Considering contextual and geographical risks
- ✓ Reducing fear, harm and Revictimisation is critical.
- ✓ Improving trust, confidence and satisfaction
- ✓ Using data and analysis which is single, collective and cumulative whilst also considering future foresight modelling

## For 2019-2020 the Partnership seeks to focus on:

- In taking a public health approach to tackling violence there will be a collective and whole system approach to reducing exploitation, harm and violence.
- \* The partnership will build on the foundations in place towards making Lewisham a trauma informed borough;
- \* The strength of our response places equal focus on victims and perpetrators to help support and bring about positive change

(Local priorities set through MOPAC include Violence with injury (non-Domestic) and Burglary)

## In taking a public health approach to tackling violence there will be a collective and whole system approach to reducing exploitation, harm and violence

**Violence is not normal nor acceptable.** Many of the factors that may lead to violence include exposure to violence, experiences to adverse childhood experiences (figure 1) and the environments in which we live from birth to older age. Greater understanding of these aspects will seek to promote preventative approaches, promote protective factors and build resilience for individuals and the community as a whole. Violence prevention needs to be seen as a key part of tackling inequalities.

















Figure 1 - Adverse Childhood Experiences (ACEs)

#### **Lewisham is taking a public health approach to reducing violence** which means:

- ✓ Understanding the extent of all violence, where and how it happens and who is affected to better inform including youth violence, domestic abuse, and sexual violence.
- ✓ Understanding that violence damages physical and emotional health and can have long-lasting negative impacts. It increases individuals' risks of a broad range of health damaging behaviours including further violence and reduces their life prospects in terms of education, employment and social and emotional wellbeing.
- ✓ A wide range of factors relating to individuals, their relationships, and the communities and societies in which they live can interact to increase or reduce vulnerability to violence. Issues such as Adverse Childhood Experiences (ACEs) can have significant impacts on families.
- ✓ There are a wide range of strategies that can be used to address risk factors for violence and promote protective factors across all ages. Some can be implemented universally and others are targeted specifically. Using evidence based models will shape impact.
- ✓ Working with the strengths that exist in communities to listen and collaborate on designing solutions together.
- ✓ Dialogue that challenges social norms aim to prevent violence by making it less socially acceptable.
- ✓ The safer Lewisham partnership will play a significant coordinating role through the newly formed violence reduction board.

#### The Aim is to:

- \* Reduce the impacts and actual violence across Lewisham
- Identify the causes of violence in Lewisham, and act to deliver short and longer term reductions
- Listen and work with communities to build on their strengths and deliver solutions together.
- Create a learning environment for continuous improvement.
- Impact positively on wider social, economic and health outcomes for our residents.

#### The partnership will build on the foundations in place towards making Lewisham a trauma informed borough;

"Safety-Throughout the organisation, staff and the people they serve feel physically and psychologically safe." Guiding Principles of Trauma-Informed Care, 2014.

"A **trauma-informed** service system and/or **organisation** is one in which all components of the system have been reconsidered and evaluated in the light of a basic understanding of the role that violence and **trauma** play in the lives of people seeking or referred to services.

**ACES** provide a measure of traumatic experiences in childhood are used to influnce prevention and predict future harm. According to Scottish research people with 4 or more Adverse Child Experiences ( abuse, neglect, household dysfunction) are:

- 14 times more likely to have been a victim of violence over the last 12 months
- 15 times more likely to have committed violence against another person in the last 12 months
- 16 times more likely to have used class A drugs
- 20 times more likely to have been incarcerated at any point in their lifetime.

#### Lewisham will aim to adopt the following principles and apply to organisations throughout the borough:

- ✓ Safety creating spaces where people feel culturally, emotionally and physically safe
- ✓ Transparency and Trustworthiness full and accurate information about what's happening and what's likely to happen next
- ✓ **Choice** an approach that honours an individual's dignity
- ✓ Voice creating the opportunity where the individuals views, opinions and feeling are heard and acknowledged
- ✓ Collaboration and mutuality healing happens in relationship and partnerships with shared decision making
- ✓ **Empowerment** Recognition of an individual's strengths. These strengths are built on and validated.

#### To achieve these outcomes the following is needed:

- Realising the prevalence of trauma through a consistently applied training program
- Recognising and supporting how stress and fear affects all individuals involved with the program, organization or system, including its own workforce
- Resisting re-traumatisation, labelling and re-victimisation
- Responding by putting this knowledge into practice. The Trauma Recovery Model responds to readiness of intervention to underlying need.
- Restorative: Using conflict or an incident as an opportunity to repair harm and heal relationships

#### The strength of our response places equal focus on victims and perpetrators to help support and bring about positive change

#### Studies of trauma among groups of young people found that:

- 91% of violent young offenders have experienced abuse or loss
- 40% of female and 25% of male youth in custody have suffered violence at home
- 33% of female offenders have suffered sexual abuse

Research also indicates that offenders are more likely than non-offenders to have suffered adverse effects from traumatic experiences, which appear to be linked to offending behaviour. Trauma can result in inappropriate aggression and is strongly associated with a range of problematic behaviour including violence, antisocial/criminal conduct, sex offending and substance misuse. We understand that many child and adult offenders will have been subject to a range of adverse experiences, from substance misuse problems, difficult family backgrounds including experience of childhood abuse or time spent in care, unemployment and financial problems, to homelessness and mental health problems and this knowledge underpins our trauma informed, restorative approach to tackling offending. However we also acknowledge that there are victims of the crimes perpetrated by these exploiters and our focus on supporting these victims must remain resolute.

#### Services for all victims will:

- ✓ Support through a recognition of trauma to assist with recovery
- ✓ Provide safety advice and planning
- ✓ Support participation in the criminal justice processes as appropriate improving compliance to the victims code of practice
- ✓ Crime prevention advice for all
- ✓ Restorative approaches to help heal the harm caused.

#### Lewisham approach to breaking the victim/offender cycle will:

- ✓ Focus on both the individuals and their families, understanding the dynamics of these relationships and interactions.
- ✓ Aim to stop re-victimisation within interpersonal relationships.
- ✓ Explore appropriate perpetrator desistance programmes.
- ✓ Create approaches to tackle specific victim/perpetrator relationships
- ✓ Focus on how perpetrators are supported to change and understand the impact of their harmful behaviour.
- ✓ The developed as a multi-agency **Concern Hub** which works with children under 25; those who are missing or who are victims of child sexual exploitation, child exploitation, harmful sexual behaviour, county lines, serious youth violence and gangs.
- ✓ Challenge social norms to making interpersonal violence of all kinds less socially acceptable.
- ✓ Coordinate this work through the Violence Reduction Board, the Concern Hub and the Violence Against Women and Girls Steering Group.

#### **Action at all levels**

- Lewisham is committed to tackling and reducing the impacts of violence and crime on our communities, linking into strategies and plans that are in place such as the Violence against Women and Girls (VAWG) Plan 18-21, knife crime action plan 18/19, the Public health approach to violence framework 2019, the children and young person's plan 2019 and building stronger communities programme.
- Working with colleagues in **other London boroughs** on this agenda to share practice and findings will help to build the evidence base and opportunities for collaborative working. Doing more together helps to bring about greater change and impact.
- Working with the **London Mayor's office for policing and crime (MOPAC**) is essential to ensure that Lewisham are learning from and feeding into the work of the Violence Reduction Unit for London. This focus for London is essential as our communities are affected by what occurs across London. Accessing resources for Lewisham community and voluntary sector groups, partners and the Council will be a priority where available.
- ❖ Working at a **National level** to influence policy and bring about whole scale change is something we will continue to do working with colleagues in the Ministry of Justice, Home Office, National Crime Agency, and Department of Education. Lewisham is constantly learning from its approach to date and are keen to ensure that this is fed into National learning to help greater understanding about violence.

## **Monitoring impact**



Violence -non domestic



Domestic violence



Sexual Violence



Anti-social behaviou









all knife related crime



better use of social media



increased awareness of staff welfare



increased feeling of safety, trust and confidence

community champions helping to make a difference

#### **Finance and Resources**

There have been a number of significant changes in the funding and resourcing for all aspects of the Criminal Justice system both locally and regionally. Mayor of London is the Police and Crime Commissioner, and he delegates this portfolio to Mayor's Office for Policing and Crime - MOPAC. MOPAC not only holds the Met Police to account for delivering its priorities, but it also has overarching responsibilities for crime reduction in the capital and has significant powers to commission services. All partners are committed to working collaboratively and to support funding applications where appropriate to continue the support required to deliver on the areas identified as priorities.

Resources across the partnership have reduced significantly and all agencies are seeing large scale transformation. The changing landscape will impact on deliverability and will need to be reviewed and monitored regularly and closely by the Safer Lewisham Partnership.

To deliver this plan the ability to undertake regular detailed analytical products is essential. This is a significant risk to the Partnerships ability to review performance regularly and understand the impact of the work.

Further copies of the Plan can be obtained on request to the public protection and Safety division within the Council.

If you would like the information in the document translated into a different language, provided in large print or in Braille or the spoken word, please contact us on:

Post: Public Protection and Safety Division, London Borough of Lewisham, Lawrence House, Catford Road, SE6 4RU

In developing this plan, there has been a series of consultation processes as well as collation of data from a range of sources. These have included an on-line Crime Survey. We would welcome any feedback, suggestions or proposals from individuals or organisations.

For practical advice in relation to community safety and crime prevention, please visit the website: www.crimereduction.gov.uk

Call Crime Stoppers anonymously on 0800 555 111 to give information about a crime

Fearless is Crime stoppers youth service aimed at 11-16 year olds, which aims to increase awareness of the dangers surrounding street crime, drugs and violence. Fearless is a site where young people can access non-judgemental information and advice about crime and criminality. This site also provides a safe place to give information about crime - 100% anonymously. www.Fearless.org.

For information on your local Safer Neighbourhood Teams please visit: <a href="http://www.met.police.uk/teams/lewisham/index.php">http://www.met.police.uk/teams/lewisham/index.php</a>

**Stop the Violence Now** here: <a href="https://www.lewisham.gov.uk/young-people/staying-safe/Pages/Support-our-campaign-to-end-youth-violence.aspx">https://www.lewisham.gov.uk/young-people/staying-safe/Pages/Support-our-campaign-to-end-youth-violence.aspx</a> For information on staying safe: <a href="https://www.lewisham.gov.uk/young-people/staying-safe/Pages/default.aspx">https://www.lewisham.gov.uk/young-people/staying-safe/Pages/default.aspx</a>

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